## FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2020

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## YEAR ENDED SEPTEMBER 30, 2020

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## LISTING OF PRINCIPAL OFFICIALS

## YEAR ENDED SEPTEMBER 30, 2020

Established

1842

## MAYOR

Michael Fuesser

## CITY COUNCIL MEMBERS

Edward Brown

Steve Love

Marion Ramsey

Stephanie Jarrett

Denise Lowry

Jim Bradford

## CITY MANAGER

Seth Duncan

## FINANCE DIRECTOR

Barbara Denny



## INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and Members of City Council City of York York, South Carolina

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of York, South Carolina (the "City"), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of York, South Carolina, as of September 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, the budgetary comparison schedule, the other postemployment benefits plan schedules, and the pension plan schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 16, 2021 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Greene Finney, LLP

Greene Finney, LLP Mauldin, South Carolina April 16, 2021

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### YEAR ENDED SEPTEMBER 30, 2020

The management of the City of York ("City") offers readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2020 ("FY 2020" or "2020") compared to the fiscal year ended September 30, 2019 ("FY 2019" or "2019"). The intent of this management's discussion and analysis ("MD&A") is to look at the City's financial performance as a whole. Readers are encouraged to not only consider the information presented here, but also the information provided in the financial statements, the notes to the financial statements, the required supplementary information, and the supplementary information to enhance their understanding of the City's overall financial performance.

#### FINANCIAL HIGHLIGHTS

Key financial highlights for 2020 are as follows:

- In the Statement of Net Position, the City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the close of the most recent year by approximately \$21,197,000. Unrestricted net position was a deficit of approximately \$7,998,000 as a result of pension accounting standards that were implemented in 2015 and other postemployment benefits ("OPEB") accounting standards that were implemented in 2018.
- The City's total net position increased by approximately \$198,000 compared to the prior year decrease of approximately \$155,000, as revenues of approximately \$14,142,000 exceeded expenses of approximately \$13,944,000.
- As of the close of the current year, the City's governmental funds reported combined ending fund balances of approximately \$6,779,000, an increase of approximately \$618,000.
- At the end of the current year, unassigned fund balance for the General Fund was approximately \$3,740,000, which was 41% of total General Fund expenditures for FY 2020.
- The City's capital assets increased by approximately \$529,000 (2%). The increase in capital assets was due to capital asset additions of approximately \$2,248,000, partially offset by net disposals of approximately \$26,000 and depreciation expense of approximately \$1,693,000.
- The City's total debt (including capital leases) increased by approximately \$439,000 (11%). This increase was due to the issuance of capital leases of approximately \$1,084,000, partially offset by principal payments and other reductions on existing debt of approximately \$645,000.
- The City's net pension liabilities related to its participation in the State retirement plans increased by approximately \$811,000 (8%) to approximately \$10,517,000.
- The City's net OPEB liability decreased by approximately \$914,000 (29%) to approximately \$2,263,000.
- On March 11, 2020, the World Health Organization declared the coronavirus ("COVID-19") outbreak a pandemic. The COVID-19 outbreak in the United States has resulted in a significant impact on the economy and the financial markets. If this pandemic continues for a sustained period of time, the City may experience significant decreases in its (a) growth-oriented revenues (i.e. business licenses, building permits, hospitality taxes, etc.), (b) charges for services (i.e. utility charges, recreation charges, etc.), and (c) property tax revenues (i.e. business closures/failures, foreclosures, less vehicle purchases/taxes, etc.). The City has significant fund balance reserves to help weather this storm, but will also closely monitor this situation in the months ahead and will make appropriate adjustments to its future operating expenditures/expenses if necessary.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

This annual report consists of two parts – *Financial Section* (which includes the MD&A, the financial statements, the required supplementary information, and the supplementary information) and the *Compliance Section*.

#### **Financial Statements**

This MD&A is intended to serve as an introduction to the City's financial statements. The City's financial statements are comprised of three components; 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The financial statements present two different views of the City through the use of government-wide statements and fund financial statements. In addition to the financial statements, this report contains other required supplementary information and supplementary information that will enhance the reader's understanding of the financial condition of the City.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### YEAR ENDED SEPTEMBER 30, 2020

#### **OVERVIEW OF FINANCIAL STATEMENTS (CONTINUED)**

**Government-Wide Financial Statements**. The financial statements include two statements that present different views of the City. These are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business. The <u>Statement of Net Position</u> presents information on all of the City's assets and deferred outflows of resources ("deferred outflows") and liabilities and deferred inflows of resources ("deferred inflows"), with the differences between these reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. The <u>Statement of Activities</u> presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements are divided into two categories: 1) governmental activities; and 2) business-type activities. The governmental activities include general government, public safety (police and fire), recreation, and public works. The business-type activities are the City's water and sewer operations. The government-wide financial statements can be found as listed in the table of contents.

*Fund Financial Statements.* The fund financial statements provide a more detailed look at the City's most significant activities. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like all other governmental entities in South Carolina, uses fund accounting to ensure and reflect compliance with finance-related legal requirements, such as the General Statutes or the City's budget ordinance. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds** – The City uses *governmental funds* to account for those functions reported as governmental activities in the government-wide financial statements. Most of the City's basic services are accounted for in governmental funds. The focus of these funds is on how assets can readily be converted into cash flow (in and out), and what monies are left at year-end that will be available for spending in the next year. The governmental funds report using an accounting method called *modified accrual accounting* which provides a short-term spending focus. As a result, the governmental funds financial statements give the reader a detailed short-term view that helps him or her determine if there are more or less financial resources available to finance the City's services. The relationship between *governmental activities* (reported in the government-wide financial statements) and *governmental funds* is described in a reconciliation that is a part of the fund financial statements.

The City maintains four individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenue, expenditures and changes in fund balances for the General Fund (major fund), Special Revenue Fund (nonmajor fund), Hospitality/Accommodation Tax Fund (nonmajor fund), and the Capital Projects Fund (nonmajor). The governmental funds financial statements can be found as listed in the table of contents.

**Proprietary Funds** – The City maintains one type of proprietary fund. *Enterprise Funds* are used to account for operations that (a) are financed and operated in a manner similar to private business enterprises — where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes. The City uses an enterprise fund to account for its water and sewer operations. The proprietary fund financial statements can be found as listed in the table of contents.

**Fiduciary Funds** – The City maintains one type of fiduciary fund. *Agency Funds* are used to account for resources held for the benefit of parties outside the government and are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The City uses an agency fund to account for its Fireman's Fund activities. The Agency Fund is custodial in nature and does not present results of operations. The financial statement of the fiduciary fund can be found as listed in the table of contents.

**Notes to the Financial Statements** – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found as listed in the table of contents.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### YEAR ENDED SEPTEMBER 30, 2020

#### **OVERVIEW OF FINANCIAL STATEMENTS (CONTINUED)**

**Required Supplementary Information** – Regarding the City's major governmental fund, the City adopts an annual budget for its General Fund. A required budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with its budgets. The City sponsors an agent multiple-employer defined benefit healthcare plan ("OPEB Plan"). The City has provided the required schedules for the OPEB Plan. Required pension schedules have been included which provide relevant information regarding the City's participation in the South Carolina Retirement System and the South Carolina Police Officers Retirement System. Required supplementary information can be found as listed in the table of contents.

**Supplementary Information** – In addition to the financial statements, notes, and required supplementary information, this report includes certain supplementary information. Supplementary information, which includes budgetary schedules for certain of the City's other budgeted funds, and the uniform schedule of fines, assessments, and surcharges (per Act 96), is presented immediately following the required supplementary information. The supplementary information can be found as listed in the table of contents.

|  |  | Figure A-1  |   |   |  |  |  |
|--|--|---|---|---|--|--|--|
| Major Features of the City's Government-Wide and Fund Financial Statements |  |   |   |   |  |  |  |
|  |  | Fi  | and Financial Statements  |   |  |  |  |
| Scope  | Government-Wide<br>Financial<br>Statements<br>Entire City  | Governmental Funds<br>The activities of the City  | Proprietary<br>Funds<br>Activities the City   | Fiduciary<br>Funds<br>Instances in which the  |  |  |  |
| Scope  | government (except fiduciary funds).   | that are not proprietary or fiduciary.  | operates similar to<br>private businesses.  | City is the trustee or<br>agent for someone<br>else's resources.  |  |  |  |
| Required<br>Financial<br>Statements  | <ul> <li>Statement of Net<br/>Position.</li> <li>Statement of<br/>Activities.</li> </ul>           | <ul> <li>Balance Sheet.</li> <li>Statement of Revenues,<br/>Expenditures, and<br/>Changes in Fund<br/>Balances.</li> </ul>  | <ul> <li>Statement of Net<br/>Position.</li> <li>Statement of<br/>Revenues, Expenses,<br/>and Changes in Net<br/>Position.</li> <li>Statement of Cash<br/>Flows.</li> </ul> | <ul> <li>Statement of<br/>Fiduciary Net<br/>Position.</li> <li>Statement of<br/>Changes in<br/>Fiduciary Net<br/>Position (not<br/>required for agency<br/>funds).</li> </ul> |  |  |  |
| Accounting<br>Basis and<br>Measurement<br>Focus                            | Accrual accounting<br>and economic<br>resources focus.   | Modified accrual<br>accounting and current<br>financial resources focus.  | Accrual accounting and economic resources focus.  | Accrual accounting<br>and economic<br>resources focus.  |  |  |  |
| Type of<br>Balance Sheet<br>Information                                    | All balance sheet<br>elements, both<br>financial and<br>capital, and short-<br>term and long-term. | Only balance sheet elements<br>that come due during the<br>year or shortly thereafter.<br>No capital assets or long-<br>term obligations are<br>included.   | All balance sheet<br>elements, both financial<br>and capital, and short-<br>term and long-term.   | All balance sheet<br>elements, both short-<br>term and long-term.   |  |  |  |
| Type of<br>Inflow/Outflow<br>Information                                   | All revenues and<br>expenses during<br>year, regardless of<br>when cash is<br>received or paid.    | Revenues for which cash is<br>received during or soon<br>after the end of the year;<br>expenditures when goods or<br>services have been received<br>and payment is due during<br>the year or soon thereafter. | All revenues and<br>expenses during year,<br>regardless of when cash<br>is received or paid.  | All revenues and<br>expenses during year,<br>regardless of when<br>cash is received or<br>paid.   |  |  |  |

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### YEAR ENDED SEPTEMBER 30, 2020

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The following table provides a summary of the City's net position for September 30, 2020 and 2019:

|                                  | <b>Governmental Activities</b> |             | Business-Type | e Activities | Total       |              |  |
|----------------------------------|--------------------------------|-------------|---------------|--------------|-------------|--------------|--|
|                                  | 2020                           | 2019        | 2020          | 2019         | 2020        | 2019         |  |
| Assets:                          |                                |             |               |              |             |              |  |
| Current and Other Assets         | \$ 7,513,662                   | 7,012,520   | 1,622,882     | 1,705,797    | 9,136,544   | 8,718,317    |  |
| Capital Assets, Net              | 9,077,103                      | 8,370,864   | 21,886,770    | 22,063,751   | 30,963,873  | 30,434,615   |  |
| Total Assets                     | 16,590,765                     | 15,383,384  | 23,509,652    | 23,769,548   | 40,100,417  | 39,152,932   |  |
| Deferred Outflows of Resources   | 1,363,075                      | 993,238     | 129,681       | 109,410      | 1,492,756   | 1,102,648    |  |
| Liabilities:                     |                                |             |               |              |             |              |  |
| Long-Term Obligations            | 3,134,702                      | 2,212,615   | 2,405,414     | 2,777,716    | 5,540,116   | 4,990,331    |  |
| Net OPEB Liability               | 1,919,051                      | 2,647,742   | 344,445       | 529,548      | 2,263,496   | 3,177,290    |  |
| Net Pension Liability            | 9,417,464                      | 8,528,471   | 1,099,952     | 1,177,860    | 10,517,416  | 9,706,331    |  |
| Other                            | 637,928                        | 717,956     | 176,288       | 306,169      | 814,216     | 1,024,125    |  |
| Total Liabilities                | 15,109,145                     | 14,106,784  | 4,026,099     | 4,791,293    | 19,135,244  | 18,898,077   |  |
| Deferred Inflows of Resources    | 1,072,503                      | 304,645     | 187,982       | 53,397       | 1,260,485   | 358,042      |  |
| Net Position:                    |                                |             |               |              |             |              |  |
| Net Investment in Capital Assets | 7,379,625                      | 7,059,787   | 19,636,770    | 19,413,751   | 27,016,395  | 26,473,538   |  |
| Restricted                       | 1,146,195                      | 985,619     | 1,032,365     | 393,852      | 2,178,560   | 1,379,471    |  |
| Unrestricted                     | (6,753,628)                    | (6,080,213) | (1,243,883)   | (773,335)    | (7,997,511) | (6,853,548)  |  |
| Total Net Position               | \$ 1,772,192                   | 1,965,193   | 19,425,252    | 19,034,268   | 21,197,444  | 5 20,999,461 |  |

The City's total assets increased approximately \$947,000 from the prior year. Current and other assets increased approximately \$418,000 primarily due to an increase in cash and investments in 2020. Capital assets increased approximately \$529,000 from the prior year due to capital asset additions exceeding depreciation expense and net disposals. Total liabilities increased approximately \$237,000 from the prior year primarily due to the issuance of four capital leases in 2020, partially offset by principal payments on existing debt. The changes in deferred outflows/inflows, net OPEB liability, and the net pension liability were primarily due to differences between expected and actual liability/investment experience, changes in actuarial assumptions, and changes in the percentage of the City's share of the net pension liabilities in the State retirement plans in the current year.

The City's net position increased by approximately \$198,000 during the current fiscal year primarily due to revenues exceeding expenses. Please see discussion following the next table regarding current year operations.

The City's assets and deferred outflows exceeded liabilities and deferred inflows by approximately \$21,197,000 as of September 30, 2020. Approximately \$27,016,000 of total net position reflects the City's net investment in capital assets (i.e., land, buildings, water and sewer utility system, equipment, vehicles, infrastructure, etc.) less any related outstanding debt/capital leases used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt generally must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Approximately \$2,179,000 of net position represents resources that are subject to external restrictions on how they may be used. This net position is restricted primarily for tourism related expenditures, victim's assistance, public safety, and utility expansion. The remaining portion of the City's net position is an unrestricted net deficit of approximately \$7,998,000, which is primarily due to the net pension liabilities related to the State retirement plans in connection with the implementation of pension accounting standards in 2015 and the net OPEB liability related to the implementation of OPEB accounting standards in 2018.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### YEAR ENDED SEPTEMBER 30, 2020

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)**

The following table shows the changes in the City's net position for 2020 and 2019:

|   | <b>Governmental Activities</b> |           | <b>Business-Type Activities</b> |            | Totals     |               |
|---|--------------------------------|-----------|---------------------------------|------------|------------|---------------|
|   | 2020                           | 2019      | 2020                            | 2019       | 2020       | 2019          |
| Revenues:                               |                                |           |                                 |            |            |               |
| Program Revenues:                       |                                |           |                                 |            |            |               |
| Charges for Services                    | \$ 1,942,858                   | 1,743,648 | 4,418,815                       | 4,351,416  | 6,361,673  | \$ 6,095,064  |
| Operating Grants and Contributions      | 8,243                          | 12,259    | -                               | -          | 8,243      | 12,259        |
| Capital Grants and Contributions        | 261,057                        | -         | 251,591                         | 71,079     | 512,648    | 71,079        |
| General Revenues:                       |                                |           |                                 |            |            |               |
| Taxes                                   | 6,635,994                      | 6,509,633 | -                               | -          | 6,635,994  | 6,509,633     |
| Other                                   | 614,062                        | 621,797   | 9,047                           | 19,017     | 623,109    | 640,814       |
| Total Revenues                          | 9,462,214                      | 8,887,337 | 4,679,453                       | 4,441,512  | 14,141,667 | 13,328,849    |
| Expenses:                               |                                |           |                                 |            |            |               |
| General Government                      | 2,176,902                      | 2,150,285 | -                               | -          | 2,176,902  | 2,150,285     |
| Public Safety                           | 5,125,682                      | 4,881,417 | -                               | -          | 5,125,682  | 4,881,417     |
| Recreation                              | 919,909                        | 956,120   | -                               | -          | 919,909    | 956,120       |
| Public Works                            | 1,747,749                      | 1,605,287 | -                               | -          | 1,747,749  | 1,605,287     |
| Interest and Other Charges              | 34,973                         | 28,643    | -                               | -          | 34,973     | 28,643        |
| Water/Sewer                             | -                              | -         | 3,938,469                       | 3,862,066  | 3,938,469  | 3,862,066     |
| Total Expenses                          | 10,005,215                     | 9,621,752 | 3,938,469                       | 3,862,066  | 13,943,684 | 13,483,818    |
| Change in Net Position Before Transfers | (543,001)                      | (734,415) | 740,984                         | 579,446    | 197,983    | (154,969)     |
| Transfers                               | 350,000                        | 350,000   | (350,000)                       | (350,000)  | -          | -             |
| Change in Net Position                  | (193,001)                      | (384,415) | 390,984                         | 229,446    | 197,983    | (154,969)     |
| Net Position - Beginning of Year        | 1,965,193                      | 2,349,608 | 19,034,268                      | 18,804,822 | 20,999,461 | 21,154,430    |
| Net Position - End of Year              | \$ 1,772,192                   | 1,965,193 | 19,425,252                      | 19,034,268 | 21,197,444 | \$ 20,999,461 |

*Governmental Activities:* Governmental activities had a decrease in net position of approximately \$193,000. Governmental activities revenues increased by approximately \$575,000 (6%) from the prior year. Program revenues increased by approximately \$456,000 primarily due to (a) higher charges for services for three additional school resource officers and (b) higher capital grants for miscellaneous funding for various City projects. Tax revenues increased approximately \$126,000 over the prior year primarily due to higher assessed values and fee in lieu of taxes. Expenses related to total governmental activities increased by approximately \$383,000, or 4%, from the prior year. This increase was primarily due to higher operating expenses in the City's departments (i.e. salaries, benefits, maintenance, etc.).

**Business-Type** Activities: Net position related to business-type activities (i.e., water and sewer operations) increased by approximately \$391,000. This increase was primarily due revenues of approximately \$4,679,000 exceeding expenses of approximately 3,938,000 and transfers out of \$350,000. Revenues increased by approximately \$238,000 (5%) primarily due to increased capital grants and contributions of approximately \$181,000. Expenses increased by approximately \$76,000 (2%).

## MANAGEMENT'S DISCUSSION AND ANALYSIS

## YEAR ENDED SEPTEMBER 30, 2020

## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City's governmental funds reported ending fund balance of approximately \$6,779,000, an increase of approximately \$618,000, or 10% over the prior year fund balance. Approximately 55% of the total fund balance of the governmental funds or \$3,740,000 constitutes unassigned fund balance, which is available for spending at the City's discretion. Approximately \$494,000 of fund balance represents nonspendable items for notes receivable and prepaids. The restricted fund balance indicates balances that are not available for new spending and are constrained for: (1) for tourism-related expenditures (\$855,000), (2) for victims' assistance (\$153,000), (3) for public safety (\$93,000), (4) for drug enforcement (\$45,000), and (5) for unspent capital lease proceeds (\$113,000). The remainder of the fund balance is assigned for disaster relief and emergencies (\$1,000,000) and capital projects (\$287,000). Total unassigned fund balance of the governmental funds (General Fund) represents approximately 36% of total governmental funds expenditures.

Highlights for the General Fund were as follows:

- Total General Fund revenues increased by approximately \$432,000 from the prior year revenues, primarily due to grants of \$277,000 and an increase in School District partnership of \$245,000 for school resource officers.
- Total General Fund expenditures increased by approximately \$1,117,000 from the prior year, primarily due to capital outlay of \$1,046,000 and other miscellaneous increases.

**Proprietary Fund.** The City's proprietary fund provides the same type of information found in the government-wide statements, but in more detail. Net position of the Utility Fund at the end of 2020 was approximately \$19,425,000. Please see "Business-Type Activities" discussion in the previous section for details.

**General Fund Budgetary Highlights**: If budget amendments are made, they generally fall into one of three categories: amendments made to adjust the estimates used to prepare the original budget ordinance once exact information is available; amendments made to recognize new funding amounts from external sources, such as Federal and State grants; and increases in appropriations that become necessary to maintain services. The City amended the budget in FY 2020 to properly account for additional revenues and expenditures related to grants, new fees, financing of capital purchases, and to reallocate resources among several departments.

The City's actual results for the General Fund were different than the budgeted amounts due to the following:

- Actual revenues were approximately \$448,000, or 5% greater than budget, primarily due to property taxes being over budget by approximately \$336,000 and higher garbage fees of approximately \$88,000.
- Actual expenditures were approximately \$406,000 (4%) under budget.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### YEAR ENDED SEPTEMBER 30, 2020

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital Assets

City's capital assets include land, construction in progress, buildings and improvements, infrastructure, utility plant, street improvements, furniture and fixtures, automobiles and trucks, and other equipment. The City's capital assets (net of depreciation) as of September 30, 2020 and 2019 were as follows:

|                            | Governmenta  | ernmental Activities |              | <b>Business-Type Activities</b> |              | al            |
|----------------------------|--------------|----------------------|--------------|---------------------------------|--------------|---------------|
|                            | 2020         | 2019                 | 2020         | 2019                            | 2020         | 2019          |
| Land                       | \$ 563,640   | 563,640              | 191,727      | 191,727                         | 755,367      | \$ 755,367    |
| Construction in Progress   | 618,932      | 14,011               | -            | 137,137                         | 618,932      | 151,148       |
| Buildings and Improvements | 8,884,164    | 8,782,396            | -            | -                               | 8,884,164    | 8,782,396     |
| Infrastructure             | 1,473,510    | 1,473,510            | -            | -                               | 1,473,510    | 1,473,510     |
| Utility Plant              | -            | -                    | 41,277,301   | 40,568,239                      | 41,277,301   | 40,568,239    |
| Street Improvements        | 777,362      | 777,362              | -            | -                               | 777,362      | 777,362       |
| Furniture and Fixtures     | 155,530      | 155,530              | -            | -                               | 155,530      | 155,530       |
| Automobiles and Trucks     | 5,033,356    | 4,538,332            | 134,294      | 188,442                         | 5,167,650    | 4,726,774     |
| Other Equipment            | 1,863,936    | 1,835,139            | 382,125      | 361,931                         | 2,246,061    | 2,197,070     |
| Accumulated Depreciation   | (10,293,327) | (9,769,056)          | (20,098,677) | (19,383,725)                    | (30,392,004) | (29,152,781)  |
| Total                      | \$ 9,077,103 | 8,370,864            | 21,886,770   | 22,063,751                      | 30,963,873   | \$ 30,434,615 |

The total increase in the City's capital assets for 2020 was approximately \$529,000 or 2%. Major capital asset events during 2020 included the following:

- Capital asset additions of approximately \$2,248,000 consisted primarily of:
  - Construction in progress of \$1,258,000 for picnic shelters (\$102,000), for City park upgrades (\$605,000), for water upgrades on East Madison and Ross Cannon streets (\$515,000), and for the Langrum water line upgrade (\$36,000).
  - Purchases of vehicles of approximately \$771,000.
  - Other purchases of equipment and building improvements of approximately \$219,000.
- Net disposals of approximately \$26,000.
- Depreciation expense of approximately \$881,000 for governmental activities and \$812,000 for business-type activities.

Additional information on the City's capital assets can be found in Notes I and III in the notes to the financial statements.

#### Debt

As of September 30, 2020, the City had total outstanding debt/capital leases of approximately \$4,400,000. The City's total debt/capital leases as of September 30, 2020 and 2019 were as follows:

|                                 | <br><b>Governmental Activities</b> |           | <b>Business-Type Activities</b> |                | Total                     |                        |  |
|---------------------------------|------------------------------------|-----------|---------------------------------|----------------|---------------------------|------------------------|--|
|                                 | <br>2020                           | 2019      | 2020                            | 2019           | 2020                      | 2019                   |  |
| Capital Leases<br>Revenue Bonds | \$<br>2,150,063                    | 1,311,077 | -<br>2,250,000                  | -<br>2,650,000 | 2,150,063 \$<br>2,250,000 | 1,311,077<br>2,650,000 |  |
| Total                           | \$<br>2,150,063                    | 1,311,077 | 2,250,000                       | 2,650,000      | 4,400,063 \$              | 3,961,077              |  |

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### YEAR ENDED SEPTEMBER 30, 2020

#### CAPITAL ASSET AND DEBT ADMINISTRATION (CONTINUED)

#### **Debt** (Continued)

The total increase in the City's debt/capital leases for 2020 was approximately \$439,000 or 11%. Major events during 2020 included the following:

- Issuance of capital leases for approximately \$1,084,000 for the purchase of four new vehicles, two sanitation trucks, IT upgrades, and fire radios.
- Regularly scheduled principal payments of approximately \$628,000 and the removal of a vehicle lease liability of approximately \$17,000 as the related vehicle was totaled in FY 2020.

The State of South Carolina limits the amount of general obligation debt that a unit of government can issue to 8% of the total assessed value of taxable property located within that government's boundaries. The City's statutory debt limit at September 30, 2020 was approximately \$2,470,000. The City had no bonded debt subject to the 8% limit and thus as of September 30, 2020.

Additional information regarding the City's long-term obligations can be found in Note III in the notes to the financial statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The City's elected officials and staff considered many factors when setting the fiscal year 2021 ("2021") budget. The state of the economy, anticipated construction activity, future capital needs, and the best interests of the City's residents were all taken into account.

- Millage: The City's 2021 budget has a total millage rate of 111.0 due to a reassessment year (rollback millage of 106.34) and an increase of 4.66 (millage rate of 124.6 in the prior year).
- **Revenues and Expenditure**: The City's (a) General Fund budget has total revenues (including transfers in) and total expenditures of approximately \$9,247,000, (b) the Utility Fund budget has total revenues and expenses (including transfers out) of approximately \$5,093,000, (c) the Capital Projects Fund has total revenues (including transfers in) of \$66,000 and expenditures (including transfers in) of approximately \$60,000, (d) the Hospitality/Accommodation Tax Fund has total revenues and expenditures (including transfers out) of approximately \$566,000, and (e) the Summerfest Fund has total revenues (including transfers in) and total expenditures of \$116,000.
- Salaries and Wages: The 2021 budget provided for a 2% cost of living wage increase for all employees. A 5% increase in health insurance premiums was also included in the budget. The City will continue to review our revenues, especially in our General Fund, to find ways to provide enough revenue for annual wage increases so the City can provide stable employment opportunities for our valuable employees.
- **Transfers into the General Fund**: The City continues to offset overhead, personnel, and administrative cost incurred and paid for by the General Fund, but attributable to the Utility Fund by a transfer between funds. The 2021 budget included a transfer for shared utility expenses based on 5% of Utility Fund revenue. There will be an additional payment from the Utility Fund to the General Fund of \$500,000. This is due to an accumulation of funds paid by the General Fund on behalf of the Utility Fund.

#### **REQUESTS FOR CITY INFORMATION**

This financial report is designed to provide a general overview of the City of York's finances for all those with an interest in the government's financing. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Manager or Director of Finance, 10 N. Roosevelt Street, P.O. Box 500, York, SC 29745. General information about the City can be obtained from our website at <u>www.yorksc.gov</u>.

# **BASIC FINANCIAL STATEMENTS**

#### STATEMENT OF NET POSITION

#### **SEPTEMBER 30, 2020**

|   | PRI                        | T                           |               |
|---|----------------------------|-----------------------------|---------------|
|   | Governmental<br>Activities | Business-Type<br>Activities | Totals        |
| ASSETS  |                            |                             |               |
| Cash and Cash Equivalents   | \$ 3,366,322               | 399,512                     | \$ 3,765,834  |
| Restricted Cash and Cash Equivalents                                    | 1,013,097                  | 624,610                     | 1,637,707     |
| Investments   | 934,553                    | -                           | 934,553       |
| Restricted Investments  | -                          | 500,000                     | 500,000       |
| Accounts Receivable   | 182,620                    | 593,474                     | 776,094       |
| Property Taxes Receivable   | 545,733                    | -                           | 545,733       |
| Intergovernmental Receivable  | 384,500                    | 65,744                      | 450,244       |
| Internal Balances   | 593,273                    | (593,273)                   | -             |
| Prepaids  | 104,064                    | -                           | 104,064       |
| Inventory   | -                          | 32,815                      | 32,815        |
| Notes Receivable  | 389,500                    | -                           | 389,500       |
| Capital Assets:   |                            |                             |               |
| Non-Depreciable   | 1,182,572                  | 191,727                     | 1,374,299     |
| Depreciable, Net  | 7,894,531                  | 21,695,043                  | 29,589,574    |
| TOTAL ASSETS  | 16,590,765                 | 23,509,652                  | 40,100,417    |
| DEFERRED OUTFLOWS OF RESOURCES  |                            |                             |               |
| Deferred Pension Charges  | 1,269,020                  | 112,798                     | 1,381,818     |
| Deferred Other Postemployment Benefit Charges                           | 94,055                     | 16,882                      | 110,937       |
| TOTAL DEFERRED OUTFLOWS OF RESOURCES                                    | 1,363,075                  | 129,680                     | 1,492,755     |
| LIABILITIES   |                            |                             |               |
| Accounts Payable  | 159,180                    | 42,269                      | 201,449       |
| Retainage Payable   | 56,503                     | -                           | 56,503        |
| Accrued Expenses  | 299,962                    | 23,624                      | 323,586       |
| Accrued Interest Payable  | 19,600                     | 18,150                      | 37,750        |
| Customer Deposits   | -                          | 92,245                      | 92,245        |
| Unearned Revenue  | 102,683                    | -                           | 102,683       |
| Non-Current Liabilities:  |                            |                             |               |
| Long-Term Obligations - Due Within One Year                             | 796,293                    | 549,851                     | 1,346,144     |
| Long-Term Obligations - Due in More Than One Year                       | 2,338,409                  | 1,855,563                   | 4,193,972     |
| Net Pension Liability - Due in More Than One Year                       | 9,417,464                  | 1,099,952                   | 10,517,416    |
| Net Other Postemployment Benefits Liability - Due in More Than One Year | 1,919,051                  | 344,445                     | 2,263,496     |
| TOTAL LIABILITIES   | 15,109,145                 | 4,026,099                   | 19,135,244    |
| DEFERRED INFLOWS OF RESOURCES   |                            |                             |               |
| Deferred Pension Credits  | 450,359                    | 76,314                      | 526,673       |
| Deferred Other Postemployment Benefits Credits                          | 622,144                    | 111,667                     | 733,811       |
| TOTAL DEFERRED INFLOWS OF RESOURCES                                     | 1,072,503                  | 187,981                     | 1,260,484     |
| NET POSITION  |                            |                             |               |
| Net Investment in Capital Assets  | 7,379,625                  | 19,636,770                  | 27,016,395    |
| Restricted For:   |                            |                             |               |
| Utility Expansion   | -                          | 1,032,365                   | 1,032,365     |
| Tourism (Hospitality/Accommodation Taxes)                               | 855,244                    | -                           | 855,244       |
| Victims Assistance  | 153,107                    | -                           | 153,107       |
| Public Safety   | 92,686                     | -                           | 92,686        |
| Drug Enforcement  | 45,158                     | -                           | 45,158        |
| Unrestricted  | (6,753,628)                | (1,243,883)                 | (7,997,511)   |
| TOTAL NET POSITION  | \$ 1,772,192               | 19,425,252                  | \$ 21,197,444 |

#### STATEMENT OF ACTIVITIES

#### YEAR ENDED SEPTEMBER 30, 2020

|  |   | PR  | OGRAM REVE                               | NUES                                   |   | ENUE AND<br>DSITION                          |   |  |
|--|---|---|--|--|---|--|---|--|
| <u>FUNCTIONS/PROGRAMS</u><br>PRIMARY GOVERNMENT: | Expenses  | Charges for<br>Services   | Operating<br>Grants and<br>Contributions | Capital<br>Grants and<br>Contributions |   | imary Governm<br>Business-Type<br>Activities | ent   |  |
| Governmental Activities:                         | Lipenses  | Services  | contributions                            | contributions                          |   |  |   |  |
| General Government                               | \$ 2,176,902  | 3,000   | -  | -                                      | (2,173,902)   | -  | \$ (2,173,902)  |  |
| Public Safety                                    | 5,125,682   | 562,174   | 8,243                                    | -                                      | (4,555,265)   | -  | (4,555,265)   |  |
| Recreation                                       | 919,909   | 169,339   | -  | 261,057                                | 549,493   | -  | 549,493   |  |
| Public Works                                     | 1,747,749   | 1,208,345   | -  |  | (1,578,410)   | -  | (1,578,410)   |  |
| Interest and Other Charges                       | 34,973  | -   | -  | -                                      | (34,973)  | -  | (34,973)  |  |
| <b>Total Governmental Activities</b>             | 10,005,215  | 1,942,858   | 8,243                                    | 261,057                                | (7,793,057)   |  | (7,793,057)   |  |
| Business-Type Activities:<br>Water/Sewer         | 3,938,469   | 4,418,815   | -  | 251,591                                | -   | 731,937                                      | 731,937   |  |
| Total Business-Type Activities                   | 3,938,469   | 4,418,815   |  | 251,591                                |   | 731,937                                      | 731,937   |  |
| TOTAL - PRIMARY GOVERNMENT                       | \$ 13,943,684   | 6,361,673   | 8,243                                    | 512,648                                | (7,793,057)   | 731,937                                      | (7,061,120)   |  |
|  | Franchise F<br>Business Li<br>Intergovernm<br>Miscellaneous | xes<br>Taxes<br>ations Taxes<br>ees<br>censes<br>ental Revenue<br>s Revenue |  |  | 3,718,542<br>579,798<br>124,445<br>648,815<br>1,564,394<br>443,195<br>147,965 |  | 3,718,542<br>579,798<br>124,445<br>648,815<br>1,564,394<br>443,195<br>147,965 |  |
|  | Investment Ea   | arnings   |  |  | 22,902  | 9,047  | 31,949  |  |
|  | Transfers   |   |  |  | 350,000   | (350,000)                                    | -   |  |
|  | Total Gener   | al Revenues an  | d Transfers                              |  | 7,600,056   | (340,953)                                    | 7,259,103   |  |
|  | CHANGE IN N   | NET POSITIO   | N  |  | (193,001)   | 390,984                                      | 197,983   |  |
|  | NET POSITION  | N, Beginning of   | Year                                     |  | 1,965,193   | 19,034,268                                   | 20,999,461  |  |
|  | NET POSITIO   | N, End of Yea   | r  |  | \$ 1,772,192  | 19,425,252                                   | \$ 21,197,444   |  |

#### **BALANCE SHEET - GOVERNMENTAL FUNDS**

#### **SEPTEMBER 30, 2020**

|  |                 | NONMAJOR FUNDS             |   |                             |      |                             |
|--|-----------------|----------------------------|---|-----------------------------|------|-----------------------------|
|  | GENERAL<br>FUND | SPECIAL<br>REVENUE<br>FUND | HOSPITALITY/<br>ACCOMMOD-<br>-ATION TAX<br>FUND | CAPITAL<br>PROJECTS<br>FUND | GOVE | TOTAL<br>ERNMENTAL<br>FUNDS |
| ASSETS   |                 |                            |   |                             |      |                             |
| Cash and Cash Equivalents  | \$ 3,272,494    | -                          | -   | 93,828                      | \$   | 3,366,322                   |
| Restricted Cash and Cash Equivalents                                   | 185,812         | 78,574                     | 748,711   | -                           |      | 1,013,097                   |
| Investments  | 934,553         | -                          | -   | -                           |      | 934,553                     |
| Accounts Receivable  | 178,175         | 4,445                      | -   | -                           |      | 182,620                     |
| Property Taxes Receivable  | 545,733         | -                          | -   | -                           |      | 545,733                     |
| Intergovernmental Receivable   | 306,320         | -                          | 78,180  | -                           |      | 384,500                     |
| Prepaids   | 104,064         | -                          | -   | -                           |      | 104,064                     |
| Due from Other Funds   | 110,359         | 134,705                    | 37,973  | 310,236                     |      | 593,273                     |
| Notes Receivable   | 389,500         | -                          | -   | -                           |      | 389,500                     |
| TOTAL ASSETS   | \$ 6,027,010    | 217,724                    | 864,864   | 404,064                     | \$   | 7,513,662                   |
| LIABILITIES  |                 |                            |   |                             |      |                             |
| Accounts Payable   | \$ 96,619       | -                          | 1,530   | 61,031                      | \$   | 159,180                     |
| Retainage Payable  | -               | -                          | -,  | 56,503                      | *    | 56,503                      |
| Accrued Expenses   | 299,962         | -                          | -   | -                           |      | 299,962                     |
| Unearned Revenue   | 94,593          | -                          | 8,090   | -                           |      | 102,683                     |
| TOTAL LIABILITIES  | 491,174         | -                          | 9,620   | 117,534                     |      | 618,328                     |
| DEFERRED INFLOWS OF RESOURCES  |                 |                            |   |                             |      |                             |
| Unavailable Revenue - Property Taxes                                   | 116,556         |                            |   | -                           |      | 116,556                     |
| FUND BALANCES  |                 |                            |   |                             |      |                             |
| Nonspendable   |                 |                            |   |                             |      |                             |
| Notes Receivable - Pee Dee Rose Hotel                                  | 389,500         | -                          | -   | -                           |      | 389,500                     |
| Prepaids   | 104,064         | -                          | -   | -                           |      | 104,064                     |
| Restricted for:  |                 |                            |   |                             |      |                             |
| Tourism  | -               | -                          | 855,244   | -                           |      | 855,244                     |
| Victim's Assistance  | -               | 153,107                    | -   | -                           |      | 153,107                     |
| Public Safety  | 73,227          | 19,459                     | -   | -                           |      | 92,686                      |
| Drug Enforcement   | -               | 45,158                     | -   | -                           |      | 45,158                      |
| Unspent Capital Lease Proceeds<br>Assigned for:                        | 112,585         | -                          | -   | -                           |      | 112,585                     |
| Disaster Relief and Emergencies  | 1,000,000       | -                          | -   | -                           |      | 1,000,000                   |
| Capital Projects   | -               | -                          | -   | 286,530                     |      | 286,530                     |
| Unassigned   | 3,739,904       | -                          | -   | -                           |      | 3,739,904                   |
| TOTAL FUND BALANCES  | 5,419,280       | 217,724                    | 855,244   | 286,530                     |      | 6,778,778                   |
| TOTAL LIABILITIES, DEFERRED INFLOWS<br>OF RESOURCES, AND FUND BALANCES | \$ 6,027,010    | 217,724                    | 864,864   | 404,064                     | \$   | 7,513,662                   |

## RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

#### **SEPTEMBER 30, 2020**

| TOTAL FUND BALANCES - GOVERNMENTAL FUNDS  |                          | \$<br>6,778,778 |
|---|--------------------------|-----------------|
| Amounts reported for the governmental activities in the Statement of Net Position are different because of the following:   |                          |                 |
| Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in the governmental funds. The cost of the assets was \$19,370,430 and the accumulated depreciation was \$10,293,327.   |                          | 9,077,103       |
| Property taxes receivable will be collected this year, but are not available soon enough to pay for the current period's expenditures, and therefore have been deferred in the governmental funds.  |                          | 116,556         |
| Net other postemployment benefits liability and deferred outflows and inflows related to the City's other postemployment benefits plan are not recorded in the governmental funds but are recorded in the Statement of Net Position.  |                          | (2,447,140)     |
| The City's proportionate shares of the net pension liability, deferred outflows of resources,<br>and deferred inflows of resources related to its participation in the State retirement plans<br>are not recorded in the governmental funds but are recorded in the Statement of<br>Net Position. |                          | (8,598,803)     |
| Accrued interest on long-term obligations in governmental accounting is not due and payable<br>in the current period and therefore is not reported as a liability in the governmental funds.  |                          | (19,600)        |
| Long-term liabilities, debt and lease purchase obligations, are not due or payable in the current period and therefore are not reported as liabilities in the governmental funds. Long-term liabilities consisted of the following:   |                          |                 |
| Long-Term Obligations (Debt and Capital Lease Obligations)<br>Compensated Absences (General Leave)  | (2,150,063)<br>(984,639) | <br>(3,134,702) |
| TOTAL NET POSITION - GOVERNMENTAL ACTIVITIES  |                          | \$<br>1,772,192 |

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

#### YEAR ENDED SEPTEMBER 30, 2020

|   |                 | Ν                          | ONMAJOR FUND                                    | S                           |                                |
|---|-----------------|----------------------------|---|-----------------------------|--------------------------------|
|   | GENERAL<br>FUND | SPECIAL<br>REVENUE<br>FUND | HOSPITALITY/<br>ACCOMMOD-<br>-ATION TAX<br>FUND | CAPITAL<br>PROJECTS<br>FUND | TOTAL<br>GOVERNMENTAL<br>FUNDS |
| REVENUES                                      |                 |                            |   |                             |                                |
| Taxes   |                 |                            |   |                             |                                |
| Ad Valorem                                    | \$ 3,759,022    | -                          | -   | -                           | \$ 3,759,022                   |
| Franchise Fees                                | 648,815         | -                          | -   | -                           | 648,815                        |
| Occupancy                                     | 3,000           | -                          | -   | -                           | 3,000                          |
| Hospitality/Accommodation Taxes               | -               | -                          | 704,243   | -                           | 704,243                        |
| Licenses and Permits                          | 1,657,630       | -                          | -   | -                           | 1,657,630                      |
| Fines and Levies                              | 51,126          | -                          | -   | -                           | 51,126                         |
| Charges for Services                          | 1,284,448       | -                          | -   | -                           | 1,284,448                      |
| Fire Protection                               | 104,249         | -                          | -   | -                           | 104,249                        |
| State Shared Revenue                          | 443,195         | -                          | -   | -                           | 443,195                        |
| Grants  | 277,160         | -                          | -   | -                           | 277,160                        |
| School District Partnership                   | 406,795         | -                          | -   | -                           | 406,795                        |
| Other   | 119,117         | 23,618                     | 2,827   | 25                          | 145,587                        |
| TOTAL REVENUES                                | 8,754,557       | 23,618                     | 707,070   | 25                          | 9,485,270                      |
| EXPENDITURES                                  |                 |                            |   |                             |                                |
| Current:                                      |                 |                            |   |                             |                                |
| General Government                            | 1,737,284       | -                          | 85,246  | -                           | 1,822,530                      |
| Public Safety                                 | 4,394,570       | 50,537                     | -   | -                           | 4,445,107                      |
| Recreation                                    | 663,466         | -                          | -   | 604,921                     | 1,268,387                      |
| Public Works                                  | 1,344,007       | -                          | 554   | -                           | 1,344,561                      |
| Capital Outlay                                | 1,046,408       | -                          | 8,230   | 117,497                     | 1,172,135                      |
| Debt Service:                                 |                 |                            |   |                             |                                |
| Principal                                     | -               | -                          | -   | 227,390                     | 227,390                        |
| Interest and Fiscal Charges                   | -               | -                          | -   | 38,175                      | 38,175                         |
| TOTAL EXPENDITURES                            | 9,185,735       | 50,537                     | 94,030  | 987,983                     | 10,318,285                     |
| EXCESS OF REVENUES OVER                       |                 |                            |   |                             |                                |
| (UNDER) EXPENDITURES                          | (431,178)       | (26,919)                   | 613,040   | (987,958)                   | (833,015)                      |
| OTHER FINANCING SOURCES (USES)                |                 |                            |   |                             |                                |
| Issuance of Capital Leases                    | 1,083,800       | _                          | -   | _                           | 1,083,800                      |
| Proceeds from Sale/Disposal of Capital Assets | 17,663          | -                          | _   | -                           | 17,663                         |
| Transfers In                                  | 655,100         | -                          | -   | 1,073,585                   | 1,728,685                      |
| Transfers Out                                 | (948,585)       | -                          | (430,100)                                       | -                           | (1,378,685)                    |
| TOTAL OTHER FINANCING SOURCES (USES)          | 807,978         | -                          | (430,100)                                       | 1,073,585                   | 1,451,463                      |
| NET CHANGES IN FUND BALANCES                  | 376,800         | (26,919)                   | 182,940   | 85,627                      | 618,448                        |
| FUND BALANCES, Beginning of Year              | 5,042,480       | 244,643                    | 672,304   | 200,903                     | 6,160,330                      |
| FUND BALANCES, End of Year                    | \$ 5,419,280    | 217,724                    | 855,244   | 286,530                     | \$ 6,778,778                   |

## RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

#### YEAR ENDED SEPTEMBER 30, 2020

| TOTAL NET CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS   | \$<br>618,448   |
|--|-----------------|
| Amounts reported for the governmental activities in the Statement of Activities are different because of the following:  |                 |
| Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. They are considered revenues in the Statement of Activities.  | (40,480)        |
| Repayment of debt/capital lease principal (including refunding principal payments) is recognized in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position. This amount is the total reduction in outstanding principal in the current year.   | 227,390         |
| Debt/capital lease proceeds provide current financial resources to the governmental fund, but issuing debt or entering into capital leases increases long-term liabilities in the Statement of Net Position.   | (1,083,800)     |
| Interest on long-term obligations in the Statement of Activities differs from the amount reported in the governmental fund because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.      | 3,202           |
| Changes in the City's proportionate shares of the net pension liability, deferred outflows of resources,<br>and deferred inflows of resources for the current year related to its participation in the State retirement<br>plans are not reported in the governmental funds but are reported in the Statement of Activities.   | (587,015)       |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.  | (83,101)        |
| Changes in the net other postemployment benefits liability and deferred outflows and inflows of resources for the City's other postemployment benefits plan for the current year are not reported in the governmental funds but are reported in the Statement of Activities.   | 28,692          |
| In the Statement of Activities the loss on the disposal of capital assets is reported, whereas in the governmental funds, proceeds from the disposal of capital assets increase financial resources. Thus, the change in net assets differs from the change in fund balance by the net book value of the assets disposed, less the capital lease liability written off related to the totaled vehicle. | (8,336)         |
| The governmental funds report capital asset additions as expenditures. However, in the Statement of Activities, capital outlay expenditures that qualify as capital assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital asset additions of \$1,613,092 exceeded depreciation expense of \$881,093 in the current period.               | <br>731,999     |
| TOTAL CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES  | \$<br>(193,001) |

#### STATEMENT OF NET POSITION - PROPRIETARY FUND

#### **SEPTEMBER 30, 2020**

|  | UTILITY FUND  |
|--|---------------|
| ASSETS   |               |
| Current Assets                                 |               |
| Cash and Cash Equivalents                      | \$ 399,512    |
| Restricted Cash and Cash Equivalents           | 624,610       |
| Restricted Investments                         | 500,000       |
| Account Receivable, Net                        | 593,474       |
| Intergovernmental Receivable                   | 65,744        |
| Inventory                                      | 32,815        |
| Total Current Assets                           | 2,216,155     |
| Noncurrent Assets                              |               |
| Non-Depreciable Capital Assets                 | 191,727       |
| Depreciable Capital Assets, Net                | 21,695,043    |
| Total Noncurrent Assets                        | 21,886,770    |
| TOTAL ASSETS                                   | 24,102,925    |
| DEFERRED OUTFLOWS OF RESOURCES                 |               |
| Deferred Pension Charges                       | 112,798       |
| Deferred Other Postemployment Benefit Charges  | 16,882        |
| TOTAL DEFERRED OUTFLOWS OF RESOURCES           | 129,680       |
| LIABILITIES                                    |               |
| Current Liabilities                            |               |
| Accounts Payable                               | 42,269        |
| Accrued Expenses                               | 23,624        |
| Accrued Interest Payable                       | 18,150        |
| Due to General Fund                            | 593,273       |
| Customer Deposits                              | 92,245        |
| Current Portion - Compensated Absences         | 149,851       |
| Current Portion - Debt                         | 400,000       |
| Total Current Liabilities                      | 1,319,412     |
| Noncurrent Liabilities                         |               |
| Compensated Absences, Less Current Portion     | 5,563         |
| Debt, Less Current Portion                     | 1,850,000     |
| Net Pension Liability                          | 1,099,952     |
| Net Other Postemployment Benefits Liability    | 344,445       |
| Total Non-Current Liabilities                  | 3,299,960     |
| TOTAL LIABILITIES                              | 4,619,372     |
| DEFERRED INFLOWS OF RESOURCES                  |               |
| Deferred Pension Credits                       | 76,314        |
| Deferred Other Postemployment Benefits Credits | 111,667       |
| TOTAL DEFERRED INFLOWS OF RESOURCES            | 187,981       |
| NET POSITION                                   |               |
| Net Investment in Capital Assets               | 19,636,770    |
| Restricted for Utility Expansion               | 1,032,365     |
| Unrestricted                                   | (1,243,883)   |
| TOTAL NET POSITION                             | \$ 19,425,252 |

## STATEMENT OF REVENUES, EXPENSES, AND CHANGE IN NET POSITION - PROPRIETARY FUND

#### YEAR ENDED SEPTEMBER 30, 2020

|  | UTILITY FUND |            |
|--|--------------|------------|
| OPERATING REVENUES                     |              |            |
| Charges for Service                    |              |            |
| Water and Sewer Revenue                | \$           | 4,016,949  |
| Water and Sewer Taps                   |              | 32,053     |
| Meter Connection Fees                  |              | 59,951     |
| Sprinkler/Hydrant Fees                 |              | 12,933     |
| Pre-Treatment Wastewater               |              | 39,470     |
| Administrative Fee                     |              | 43,261     |
| Other                                  |              | 13,214     |
| TOTAL OPERATING REVENUES               |              | 4,217,831  |
| OPERATING EXPENSES                     |              |            |
| Utility Administration                 |              | 3,124,793  |
| Non-Departmental                       |              | (54,065)   |
| Depreciation                           |              | 811,678    |
| TOTAL OPERATING EXPENSES               |              | 3,882,406  |
| OPERATING INCOME                       |              | 335,425    |
| NONOPERATING REVENUES (EXPENSES)       |              |            |
| Capital Grants                         |              | 251,591    |
| Capacity Fees                          |              | 200,984    |
| Interest Earned                        |              | 9,047      |
| Interest Expense                       |              | (56,063)   |
| TOTAL NONOPERATING REVENUES (EXPENSES) |              | 405,559    |
| INCOME BEFORE TRANSFERS                |              | 740,984    |
| Transfers Out                          |              | (350,000)  |
| CHANGE IN NET POSITION                 |              | 390,984    |
| NET POSITION, Beginning of Year        |              | 19,034,268 |
| NET POSITION, End of Year              | \$           | 19,425,252 |

## STATEMENT OF CASH FLOWS - PROPRIETARY FUND

#### YEAR ENDED SEPTEMBER 30, 2020

|  | UTI | LITY FUND                                     |
|--|-----|---|
| CASH FLOWS FROM OPERATING ACTIVITIES   |     |   |
| Cash Received from Customers<br>Cash Payments for Goods and Services<br>Cash Payments to Employees                       | \$  | 4,588,031<br>(2,461,029)<br>(860,652)         |
| NET CASH PROVIDED BY OPERATING ACTIVITIES  |     | 1,266,350                                     |
|  |     | 1,200,000                                     |
| CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES   |     |   |
| Payments and Transfers (to) from Other Funds   |     | (1,069,351)                                   |
| NET CASH USED IN NON-CAPITAL FINANCING ACTIVITIES  |     | (1,069,351)                                   |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES   |     |   |
| Capital Grants<br>Acquisition of Capital Assets<br>Principal Paid on Revenue Bonds<br>Interest Payments on Revenue Bonds |     | 251,591<br>(634,697)<br>(400,000)<br>(59,290) |
| NET CASH USED IN CAPITAL AND RELATED FINANCING ACTIVITIES  |     | (842,396)                                     |
| CASH FLOWS FROM INVESTING ACTIVITIES   |     |   |
| Income on Investments  |     | 9,047   |
| NET CASH PROVIDED BY INVESTING ACTIVITIES  |     | 9,047   |
| NET DECREASE IN RESTRICTED AND UNRESTRICTED CASH AND CASH EQUIVALENTS  |     | (636,350)                                     |
| RESTRICTED AND UNRESTRICTED CASH AND CASH EQUIVALENTS, Beginning of Year   |     | 1,660,472                                     |
| RESTRICTED AND UNRESTRICTED CASH AND CASH EQUIVALENTS, End of Year   | \$  | 1,024,122                                     |
| Reconciliation of Operating Income to Net Cash Provided by Operating Activities:   |     |   |
| Operating Income   | \$  | 335,425                                       |
| Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities:<br>Depreciation Expense          |     | 011 670                                       |
| Other Non-Operating Income   |     | 811,678<br>200,984                            |
| Changes in Accounts Representing Operating Activities:   |     | )   |
| Account Receivable, Net  |     | 30,167  |
| Intergovernmental Receivable   |     | 135,749                                       |
| Deferred Pension Charges   |     | (45,054)                                      |
| Deferred OPEB Charges  |     | 24,784<br>(65,553)                            |
| Accounts Payable<br>Retainage Payable  |     | (10,530)                                      |
| Accrued Salaries and Fringe Benefits   |     | (53,872)                                      |
| Customer Deposits  |     | 3,300   |
| Compensated Absences   |     | 27,699  |
| Net Other Postemployment Benefits Obligation   |     | (185,103)                                     |
| Net Pension Liability  |     | (77,908)                                      |
| Deferred Pension Credits   |     | 30,201  |
| Deferred Other Postemployment Benefits Credits   |     | 104,383                                       |
| Net Cash Provided by Operating Activities  | \$  | 1,266,350                                     |

## STATEMENT OF ASSETS AND LIABILITIES - FIDUCIARY FUND - AGENCY FUND

#### **SEPTEMBER 30, 2020**

|                            | FIREMAN'S<br>FUND |  |
|----------------------------|-------------------|--|
| ASSETS                     |                   |  |
| Cash and Cash Equivalents  | \$<br>14,544      |  |
| TOTAL ASSETS               | <br>14,544        |  |
| LIABILITIES                |                   |  |
| Held in Custody for Others | 14,544            |  |
| TOTAL LIABILITIES          | \$<br>14,544      |  |

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED SEPTEMBER 30, 2020

The City of York ("City") was incorporated in 1842. Section 47-26 of the 1962 Code of Laws, as amended (Home Rule Act), requires that municipalities adopt a specific form of government. The City operates under a Council-Manager Form of government with a Mayor elected at large and six council members elected from single member districts. The Mayor and Council are vested with the legislative and policymaking powers of the City. The Council appoints a City Manager who serves as the chief executive officer of the City and is responsible to the Council for proper administration of all affairs of the City.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. The Reporting Entity

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP"), as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

As required by GAAP, the financial statements must present the City's financial information with any of its component units. The primary criterion for determining inclusion or exclusion of a legally separate entity (component unit) is financial accountability, which is presumed to exist if the City both appoints a voting majority of the entity's governing body, and either 1) the City is able to impose its will on the entity or, 2) there is a potential for the entity to provide specific financial benefits to, or impose specific financial burdens on the City. If either or both of the foregoing conditions are not met, the entity could still be considered a component unit if it is fiscally dependent on the City and there is a potential that the entity could either provide specific financial benefits to, or to impose specific financial burdens on the City.

In order to be considered fiscally independent, an entity must have the authority to do all of the following: (a) determine its budget without the City having the authority to approve or modify that budget; (b) levy taxes or set rates or charges without approval by the City; and (c) issue bonded debt without approval by the City. An entity has a financial benefit or burden relationship with the City if, for example, any one of the following conditions exists: (a) the City is legally entitled to or can otherwise access the entity's resources, (b) the City is legally obligated or has otherwise assumed the obligation to finance the deficits or, or provide financial support to, the entity, or (c) the City is obligated in some manner for the debt of the entity. Finally, an entity could be a component unit even if it met all the conditions described above if excluding it would cause the City's financial statements to be misleading.

Blended component units, although legally separate entities, are in substance, part of the government's operations and data from these units are combined with data of the primary government in the fund financial statements. Discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the City. Based on the criteria above, the City does not have any component units.

#### Major Operations

The City's major governmental operations include: general government, public safety (police and fire), recreation, and public works. In addition, the City provides water and sewer operations through its utility fund.

#### B. Measurement Focus, Basis of Accounting, and Basis of Presentation

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the City (the "Primary Government"). For the most part, the effect of interfund activity (except for interfund services provided and used between functions) has been removed from these financial statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely, to a significant extent, on fees and charges for support.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED SEPTEMBER 30, 2020

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Measurement Focus, Basis of Accounting, and Basis of Presentation (Continued)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

The **government-wide financial statements** are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the Proprietary Fund and Fiduciary Fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Non-exchange transactions, in which the City gives or receives value without directly receiving or giving equal value in exchange, includes property taxes, grants, and donations. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

The government-wide financial statements are prepared using a different measurement focus from the manner in which the governmental fund financial statements are prepared (see further detail below). Governmental fund financial statements, therefore, include reconciliations with brief explanations to better identify the relationship between the government-wide financial statements and the governmental fund financial statements.

**Governmental fund financial statements** are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes, hospitality taxes, accommodation taxes, fire protection fees and charges for services, fines and forfeitures, business licenses, franchise fees, intergovernmental revenues, external service reimbursements and interest associated with the current fiscal period are all considered to be measurable and susceptible to accrual and so have been recognized as revenues of the current fiscal period. For this purpose, the government generally considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, with the exception of certain reimbursement expenditure grants for which a twelve-month availability period is generally used.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, lease purchase expenditures, capital lease expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payments are due and payable. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds. Proceeds of long-term debt, lease purchase obligations, and acquisitions under capital leases are reported as other financing sources.

Fund financial statements report detailed information about the City. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are either (a) shown in individual columns (and noted that they are non-major) or (b) aggregated and presented in a single column.

When both restricted and unrestricted resources are available for use, it is the City's practice to use restricted resources first, then unrestricted resources as they are needed.

The accounts of the government are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. The following fund types and funds are used by the City.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED SEPTEMBER 30, 2020

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Measurement Focus, Basis of Accounting, and Basis of Presentation (Continued)

*Governmental Fund Types* are those through which most governmental functions of the City are financed. The City's expendable financial resources and related balance sheet items (except for those accounted for in the Proprietary Fund) are accounted for through governmental funds. The governmental funds are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. The City's fund governmental funds are as follows:

The *General Fund*, *a major fund* and a budgeted fund, is the general operating fund of the City and accounts for all governmental revenues and expenditures of the City. All general tax revenues and other receipts that (a) are not allocated by law or contractual agreement to other funds or (b) that have not been restricted, committed, or assigned to other funds are accounted for in the General Fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund.

*Special revenue funds* are used to account for and report the proceeds of specific revenue sources (that are expected to continue to comprise a substantial portion of the inflows of the fund) that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The City has the following special revenue funds:

The *Special Revenue Fund, a nonmajor fund* and an unbudgeted fund, is used to primarily account for public safety grant revenues/expenditures and victim's advocate revenues/expenditures that are legally restricted for specified purposes.

The *Hospitality/Accommodation Tax Fund, a nonmajor fund* and a budgeted fund, is used to account for and report the financial resources received and disbursed related to the City's 2% fee imposed on prepared food and beverage sales (hospitality tax) and the rental of accommodations (accommodation tax) within the City limits. These funds are restricted and thus can only be spent for tourism related expenditures.

The *Capital Projects Fund, a nonmajor fund* and a budgeted fund, is used to account for and report financial resources that are restricted, committed, or assigned for (a) the acquisition, construction, or renovation of major capital facilities, (b) ongoing major improvement projects which usually span more than one year, and (c) major equipment or other capital asset acquisitions which are not financed by another fund.

**Proprietary Fund Types** are accounted for based on the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of enterprise funds are primarily charges for services and fees. Operating expenses for enterprise funds include the expense for providing goods and services, administrative expenses, maintenance, and depreciation of capital assets. All revenues and expenses not meeting this definition are generally reported as non-operating items. Proprietary funds are made up of two classes: enterprise funds and internal service funds. The City does not have any internal service funds and has one enterprise fund.

*Enterprise Funds* are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises — where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The City has the following enterprise fund:

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED SEPTEMBER 30, 2020

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Measurement Focus, Basis of Accounting, and Basis of Presentation (Continued)

The *Utility Fund, a major enterprise fund* and a budgeted fund, is used to account for all activities of the City's water/sewer operations. The revenues of this fund are generated through water/sewer fees charged to customers. Services are supplied to customers under a rate structures designed to produce revenues sufficient to recover operating expenses, including principal and interest on proprietary fund debt. This fund is restricted for the payment of water/sewer expenses.

*Fiduciary Fund Types* include agency funds. Agency funds are used to account for assets held by an entity on behalf of individuals, other governments, and/or other funds. The Fireman's Fund is accounted for as an Agency Fund. The Agency Fund is custodial in nature and does not present results of operations.

#### C. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Equity

#### 1. Cash, Cash Equivalents, and Investments

The City considers all highly liquid investments (including restricted assets) with original maturities of three months or less when purchased and money market mutual funds to be cash equivalents. Securities with an initial maturity of more than three months (from when initially purchased) and other non-money market mutual funds are reported as investments. The City's operating cash and investment policy is designed to operate within existing statutes (which are identical for all non-fiduciary funds, fund types and component units within the State of South Carolina). The statutes of the State of South Carolina authorize the City to invest in the following:

- (a) Obligations of the United States and its agencies, the principal and interest of which is fully guaranteed by the United States.
- (b) Obligations issued by the Federal Financing Bank, Federal Farm Credit Bank, the Bank of Cooperatives, the Federal Intermediate Credit Bank, the Federal Land Banks, the Federal Home Loan Banks, the Federal Home Loan Mortgage Corporation, the Federal National Mortgage Association, the Government National Mortgage Association, the Federal Housing Administration, and the Farmers Home Administration, if, at the time of investment, the obligor has a long-term, unenhanced, unsecured debt rating in one of the top two ratings categories, without regard to a refinement or gradation of rating category by numerical modifier or otherwise, issued by at least two nationally recognized credit rating organizations.
- (c) (i) General obligations of the State of South Carolina or any of its political units; or (ii) revenue obligations of the State of South Carolina or its political units, if at the time of investment, the obligor has a long-term, unenhanced, unsecured debt rating in one of the top two ratings categories, without regard to a refinement or gradation of rating category by numerical modifier or otherwise, issued by at least two nationally recognized credit rating organizations.
- (d) Savings and Loan Associations to the extent that the same are insured by an agency of the federal government.
- (e) Certificates of deposit where the certificates are collaterally secured by securities of the type described in (a) and (b) above held by a third party as escrow agent or custodian, of a market value not less than the amount of the certificates of deposit so secured, including interest; provided, however, such collateral shall not be required to the extent the same are insured by an agency of the federal government.
- (f) Repurchase agreements when collateralized by securities as set forth in this section.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED SEPTEMBER 30, 2020

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Equity (Continued)

#### 1. Cash, Cash Equivalents, and Investments (Continued)

(g) No load open-end or closed-end management type investment companies or investment trusts registered under the Investment Company Act of 1940, as amended, where the investment is made by a bank or trust company or savings and loan association or other financial institution when acting as trustee or agent for a bond or other debt issue of that local government unit, political subdivision, or county treasurer if the particular portfolio of the investment company or investment trust in which the investment is made (i) is limited to obligations described in items (a), (b), (c), and (f) of this subsection, and (ii) has among its objectives the attempt to maintain a constant net asset value of one dollar a share and to that end, value its assets by the amortized cost method.

The City's cash and investment objectives are preservation of capital, liquidity, and yield. The City reports its cash and investments at fair value which is normally determined by quoted market prices. The City currently or in the past year has primarily used the following investments in its operating activities:

• South Carolina Local Government Investment Pool ("South Carolina LGIP" or "Pool") investments are invested with the South Carolina State Treasurer's Office, which established the South Carolina Pool pursuant to Section 6-6-10 of the South Carolina Code. The Pool is an investment trust fund, in which public monies in excess of current needs, which are under the custody of any city treasurer or any governing body of a political subdivision of the State, may be deposited. In accordance with GASB Statement No. 31 "Accounting and Financial Reporting for Certain Investments and for External Investment Pools" and GASB Statement No. 72 "Fair Value Measurement and Application", investments are carried at fair value determined annually based upon (a) quoted market prices for identical or similar investments or (b) observable inputs other than quoted market prices. The total fair value of the Pool is apportioned to the entities with funds invested on an equal basis for each share owned, which are acquired at a cost of \$1.00. Funds may be deposited by Pool participants at any time and may be withdrawn upon 24 hours' notice. Financial statements for the Pool may be obtained by writing the Office of State Treasurer, Local Government Investment Pool, P.O. Box 11778, Columbia, SC 29211-1960.

#### 2. Receivables and Payables

During the course of its operations, the City has numerous transactions occurring between funds. These transactions include expenditures and transfers of resources to provide services and construct assets. The accompanying financial statements generally reflect such transactions as transfers in (out). To the extent that certain transactions between funds had not been paid or received as of year-end, balances of interfund amounts or payables have been recorded.

All accounts receivable, property taxes receivable, intergovernmental receivable, and notes receivable are shown net of an allowance for uncollectible amounts (if material). Accounts receivables are comprised of amounts due from entities and individuals for a variety of types of fees, including but not limited to, franchise fees, hospitality fees, accommodations taxes, garbage fees, water/sewer fees, and other fees/charges.

#### 3. Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out method. Prepaids and inventories are recorded as expenditures/expenses at the time the items are consumed (consumption method) rather than when purchased (if material).

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED SEPTEMBER 30, 2020

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Equity (Continued)

#### 4. Capital Assets

General capital assets are those assets not specifically related to activities reported in the Utility Fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the Government-Wide Statement of Net Position, but are not reported in the fund financial statements. Capital assets utilized by the Utility Fund are reported both in the business-type activities column of the Government-Wide Statement of Net Position and in the Proprietary Fund financial statements.

The City defines capital assets as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. The cost of normal maintenance and repairs that do not add to the value of the capital asset or materially extend its life are not capitalized. Donated capital assets are recorded at estimated acquisition value (as estimated by the City) at the date of the donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets (if material). Depreciation of exhaustible capital assets used by the Proprietary Fund is charged as an expense against operations, and accumulated depreciation is reported on the Proprietary Fund's balance sheet.

Capital assets are depreciated on the straight-line method generally using the following estimated useful lives:

| Buildings and Improvements         | 5 - 50 years |
|------------------------------------|--------------|
| Infrastructure                     | 5 - 15 years |
| Streets Improvements               | 5 - 20 years |
| Furniture and Fixtures             | 5 - 25 years |
| Water and Sewer Utility Systems    | 5 - 50 years |
| Automobiles, Trucks, and Equipment | 3 - 20 years |

#### 5. Compensated Absences

The City's employees earn vacation time, which either may be taken or accumulated until paid upon retirement or termination. Each employee may accumulate a maximum of 320 hours of vacation time. Any vacation over 320 hours not taken in the year earned will be forfeited. An employee who has at least 16 years of continuous services and has a minimum of 280 hours accumulated vacation balance may request to be reimbursed for one or two weeks once per calendar year. The remaining 10 days must be taken as annual leave within the calendar year.

Sick leave may be accumulated up to 1,240 hours. Sick leave must be used for valid illness but will be paid out up to a maximum of 120 hours. Employees that retire from the City may apply a maximum of 1,040 hours toward early retirement. Compensatory leave is accumulated up through the employee's effective date of termination and is paid at the employee's regular rate of pay.

The City reports compensated absences in accordance with the provisions of GASB Statement No. 16 "*Accounting for Compensated Absences.*" The entire compensated absence liability and expense is reported on the government-wide financial statements. The portion applicable to the proprietary fund is also recorded in the Utility Fund. The governmental funds will also recognize a liability for compensated absences if they have matured, for example, as a result of employee resignation or retirement prior to fiscal year end (if material).

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED SEPTEMBER 30, 2020

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Equity (Continued)

#### 6. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. The portion applicable to the Proprietary Fund is also recorded in the Proprietary Fund financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method (as it approximates the effective interest method) if material. Debt is reported net of applicable bond premiums and discounts.

In the governmental fund financial statements, bond premiums, discounts and bond issuance costs are recognized immediately. The face amount of debt, lease purchases, or capital leases issued is reported as other financing sources. Premiums received on issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

In general, payables and accrued liabilities that will be paid from the governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current financial resources. However, claims and judgments, debt, lease purchases, capital leases, compensated absences, and other related long-term liabilities that will eventually be paid from the governmental funds are not reported as a liability in the fund financial statements until due and payable.

#### 7. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position and the Balance Sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City currently has two types of deferred outflows of resources: (1) The City reports *deferred pension charges* in its Statement of Net Position in connection with its participation in the South Carolina Retirement System and the South Carolina Police Officers Retirement System. (2) The City reports *deferred other postemployment benefit ("OPEB") charges* in its Statement of Net Position in connection with its OPEB plan. The *deferred pension and OPEB charges* are either (a) recognized in the subsequent period as a reduction of the net pension/OPEB liability (which includes contributions made after the measurement date) or (b) amortized in a systematic and rational method as pension/OPEB expense in future periods in accordance with GAAP.

In addition to liabilities, the Statement of Net Position and the Balance Sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City currently has three types of deferred inflows of resources: (1) The City reports *unavailable revenue* for property taxes only in the governmental funds Balance Sheet; it is deferred and recognized as an inflow of resources (revenues) in the period the amounts become available. (2) The City also reports *deferred pension credits* in its Statement of Net Position in connection with its participation in the South Carolina Retirement System and South Carolina Police Officers Retirement System. (3) The City reports *deferred OPEB credits* in its Statement of Net Position in connection with its OPEB plan. The *deferred pension and OPEB credits* are amortized in a systematic and rational method and recognized as a reduction of pension/OPEB expense in future periods in accordance with GAAP.

#### 8. Fund Balance

In accordance with GAAP, the City classifies its governmental fund balances as follows:

**Nonspendable** – includes amounts that inherently cannot be spent either because it is not in spendable form (i.e. prepaids, inventories, note receivables, etc.) or because of legal or contractual requirements (i.e. principal on an endowment, etc.).

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED SEPTEMBER 30, 2020

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Equity (Continued)

#### 8. Fund Balance (Continued)

**Restricted** – includes amounts that are constrained by specific purposes which are externally imposed by (a) other governments through laws and regulations, (b) grantors or contributions through agreements, (c) creditors through debt covenants or other contracts, or (d) imposed by law through constitutional provisions or enabling legislation.

**Committed** – includes amounts that are constrained for specific purposes that are internally imposed by the government through formal action made by the highest level of decision making authority (City Council) before the end of the reporting period. Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.

Assigned – includes amounts that are intended to be used for specific purposes that are neither considered restricted or committed and that such assignments are made before the report issuance date.

**Unassigned** – includes amounts that do not qualify to be accounted for and reported in any of the other fund balance categories. This classification represents the amount of fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance amount.

The City generally uses restricted amounts to be spent first when both restricted and unrestricted (committed, assigned, and unassigned) fund balance is available unless there are legal documents, contracts, or agreements that prohibit doing such. Additionally, the City generally would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City's Council has set a minimum unassigned fund balance policy equal to or at least 25% of the total audited General Fund expenditures for the previous fiscal year.

#### 9. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources in the Statement of Net Position. Net position is classified as net investment in capital assets; restricted; and unrestricted. Net investment in capital assets consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Outstanding debt, lease purchase obligations, and capital leases which have not been spent is included in the same net position component as the unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments.

#### 10. Pensions and Other Postemployment Benefits

In government-wide financial statements, pensions and OPEB are required to be recognized and disclosed using the accrual basis of accounting (see Note IV.B and Note IV.C and the required supplementary information immediately following the notes to the financial statements for more information), regardless of the amounts recognized as pension and OPEB expenditures on the modified accrual basis of accounting. The City recognizes net pension and net OPEB liabilities for each plan for which it participates, which represents the excess of the total pension and OPEB liabilities over the fiduciary net position of the qualified plan, or the City's proportionate share thereof in the case of a cost-sharing multiple-employer plan, measured as of the City's fiscal year-end.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED SEPTEMBER 30, 2020

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Equity (Continued)

#### 10. Pensions and Other Postemployment Benefits (Continued)

Changes in the net pension and OPEB liabilities during the period are recorded as pension and OPEB expenses, or as deferred outflows or inflows of resources depending on the nature of the change, in the period incurred. Those changes in net pension and OPEB liabilities that are recorded as deferred outflows or inflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience are amortized over the weighted average remaining service life of all participants in the respective qualified plan and recorded as a component of pension and OPEB expense beginning with the period in which they are incurred. Any projected earnings on qualified pension and OPEB plan investments are recognized as a component of pension and OPEB plan investment earnings are reported as deferred outflows or inflows of resources and amortized as a component of pension and OPEB plan investment earnings are reported as deferred outflows or inflows of resources and amortized as a component of pension and OPEB plan investment earnings are reported as deferred outflows or inflows of resources and amortized as a component of pension and OPEB expense on a closed basis over a five-year period beginning with the period in which the difference occurred.

#### 11. Fair Value

The fair value measurement and disclosure framework provides for a three-tier fair value hierarchy that gives highest priority to quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described below:

- Level 1 Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the City can access at the measurement date.
- Level 2 Inputs to the valuation methodology, other than quoted prices included in Level 1, that are observable for an asset or liability either directly or indirectly and include:
  - Quoted prices for similar assets and liabilities in active markets.
  - Quoted prices for identical or similar assets or liabilities in inactive markets.
  - Inputs other than quoted market prices that are observable for the asset or liability.
  - Inputs that are derived principally from or corroborated by observable market data by correlation or other means.
- Level 3 Inputs to the valuation methodology that are unobservable for an asset or liability and include:
  - Fair value is often based on developed models in which there are few, if any, observable inputs.

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used maximize the use of observable inputs and minimize the use of unobservable inputs.

The valuation methodologies described above may produce a fair value calculation that may not be indicative of future net realizable values or reflective of future fair values. The City believes that the valuation methods used are appropriate and consistent with GAAP. The use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date. There have been no significant changes from the prior year in the methodologies used to measure fair value.

#### 12. Accounting Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. Those estimates and assumptions affect the reported amounts of assets and deferred outflows of resources and liabilities and deferred inflows of resources and disclosure of these balances as of the balance sheet date. In addition, they affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates and assumptions.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### C. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Equity (Continued)

### 13. Comparative Data

Comparative data (i.e. presentation of prior year totals by fund type) has not been presented in each of the statements since their inclusion would make the statements unduly complex and difficult to read.

### II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### A. Budgetary Information

The City's charter establishes the fiscal year as the twelve-month period beginning October 1. The departments submit to the City Manager a budget of estimated expenditures of the ensuing fiscal year after which the City Manager subsequently submits a budget of estimated expenditures and revenues to the City Council. Prior to October 1, the budget is legally enacted through passage of an ordinance. The City Manager is authorized to transfer budgeted amounts within departments within any fund; however, any revisions that alter the total expenditures of any department or fund must be approved by the City Council.

Budgeted amounts are as originally adopted, or as amended by the City Council and are prepared on the modified accrual basis of accounting which is consistent with accounting principles generally accepted in the United States of America. The City has elected to present its budgetary comparison information (required supplementary information) for the General Fund as a separate schedule and not as a basic financial statement.

The General Fund, Hospitality/Accommodations Tax Fund (which is made up of several subfunds), Capital Projects Fund, and Utility Fund (which is made up of several subfunds) were the governmental and enterprise funds for which the City has legally adopted budgets. See the required supplementary information and the supplementary information for details on the City's budgeted funds.

### **III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES**

### A. Deposits and Investments

### Deposits

**Custodial Credit Risk for Deposits:** Custodial credit risk for deposits is the risk that, in the event of a bank failure, the City's deposits might not be recovered. The City does not have a formal deposit policy for custodial credit risk but follows the investment policy statutes of the State of South Carolina. As of September 30, 2020, approximately \$32,000 of the City's bank balances of approximately \$7,321,000 (with a carrying value of approximately \$6,827,000) were exposed to custodial credit risk as they were uninsured and uncollateralized.

### Investments

As of September 30, 2020, the City had the following investments and maturities:

|                     | Credit   | Fair Value |       | Fair   | WAM        |
|---------------------|----------|------------|-------|--------|------------|
| Investment Type     | Rating * | Level (1)  | Value |        | (In Years) |
| South Carolina LGIP | Unrated  | N/A        | \$    | 25,291 | < 1 Year   |

\* If available, credit ratings are for Standard & Poor's, Moody's Investors Service, and Fitch Ratings.

(1) See Note I.C.11 for details on the City's fair value hierarchy.

N/A - Not Applicable

WAM = weighted average maturity.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)**

### A. Deposits and Investments (Continued)

### Investments (Continued)

**Interest Rate Risk:** The City does not have a formal policy limiting investment maturities that would help manage its exposure to fair value losses from increasing interest rates.

**Custodial Credit Risk for Investments:** Custodial credit risk for investments is the risk that, in the event of a bank failure, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City does not have an investment policy for custodial credit risk but follows the investment policy statutes of the State of South Carolina.

<u>Credit Risk for Investments</u>: Credit risk for investments is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City does not have an investment policy for credit risk but follows the investment policy statutes of the State of South Carolina.

<u>Concentration of Credit Risk for Investments</u>: The City places no limit on the amount the City may invest in any one issuer. Investments issued by or explicitly guaranteed by the U.S. Government and investments in mutual funds, external investment pools and other pooled investments are exempt from concentration of credit risk disclosures.

Certain cash, cash equivalents, and investments of the City are legally restricted for specified purposes. The major types of restrictions at September 30, 2020 were those imposed by the revenue source (i.e. hospitality taxes, accommodation taxes, grants, etc.).

### Reconciliation of Deposits and Investments to the Financial Statements

A reconciliation of cash, cash equivalents, and investments as shown in the statement of net position for all activities is as follows:

| Description  |    | Amount              |  |  |
|--|----|---------------------|--|--|
| Carrying Amount of Deposits<br>Fair Value of Investments           | \$ | 6,827,347<br>25,291 |  |  |
| Total Deposits and Investments                                     | \$ | 6,852,638           |  |  |
| Statement of Net Position:   |    |                     |  |  |
| Cash and Cash Equivalents  | \$ | 3,765,834           |  |  |
| Restricted Cash and Cash Equivalents                               |    | 1,637,707           |  |  |
| Investments  |    | 934,553             |  |  |
| Restricted Investments   |    | 500,000             |  |  |
| Statement of Assets and Liabilities - Fiduciary Fund - Agency Fund |    |                     |  |  |
| Cash and Cash Equivalents  |    | 14,544              |  |  |
| Total Cash, Cash Equivalents, and Investments                      | \$ | 6,852,638           |  |  |

### **B.** Receivables and Unavailable Revenues

### **Property Taxes and Deferred Inflows of Resources**

York County, South Carolina (the "County") is responsible for levying and collecting property taxes to meet the funding obligations of the City. This obligation is established each year by City Council. Assessed values are established by the County Assessor, the County Auditor, and the South Carolina Department of Revenue and Taxation at various rates of 4 to 10.5 percent of the estimated market value.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)**

### B. Receivables and Unavailable Revenues (Continued)

### **Property Taxes and Deferred Inflows of Resources (Continued)**

Real property and all personal property taxes other than vehicle property taxes attach as an enforceable lien on property as of January 16th. Taxes are levied and billed in October on all property other than vehicles and are payable without penalty until January 15<sup>th</sup> of the following year. Penalties are assessed on unpaid taxes on the following dates:

| January 16 <sup>th</sup> | 3%               |
|--------------------------|------------------|
| February 2 <sup>nd</sup> | an additional 7% |
| March 17 <sup>th</sup>   | an additional 5% |

After proper notification, the law requires "exclusive possession" of property necessary to satisfy the delinquent taxes. Properties with unpaid taxes are sold at a public auction during the month of October. Vehicle property taxes attach a lien and are levied throughout the year depending on when the vehicles' license tags expire. The lien and collection date for motor vehicle taxes is the last day of the month in which the motor vehicle license expires.

The City's fiscal year 2020 real and business personal property taxes (which was for tax year 2019) were levied in October 2019 based on a millage rate of 124.6 mills (same as in the prior year) and were due beginning on that date. The City's assessed value of real and personal property was approximately \$30.9 million for tax year 2019. Amounts received by the County but not yet remitted to the City at year end (immaterial amounts) are included in "Property Taxes Receivable" in the balance sheet and statement of net position.

The City has recorded uncollected property taxes at September 30, 2020 of approximately \$546,000 (which is net of an allowance for an uncollectible portion of approximately \$26,000). The City recognized outstanding delinquent property taxes of approximately \$429,000 as revenue in the current year because the amount was collected within 60 days after year end. The remaining delinquent property tax receivable of approximately \$117,000 has been recorded as unavailable revenue (component of deferred inflows of resources) on the governmental fund financial statements.

### Notes Receivable

The note receivables relate to loans the City provided to a developer in December 1999 and June 2000 for approximately \$410,000 (discounted to approximately \$390,000) related to the PeeDee Apartments (rehabilitation of the Rose Hotel) and are subject to repayment commencing on the 41<sup>st</sup> anniversary of the completion date (first payment is scheduled to be made starting in 2032).

### C. Interfund Receivables, Payables, and Transfers

### Interfund Receivables and Payables

Interfund balances at September 30, 2020, consisted of the following individual fund receivables and payables (all but the Utility Fund balance is expected to be repaid within one year):

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)

### C. Interfund Receivables, Payables, and Transfers (Continued)

### Interfund Receivables and Payables (Continued)

| Fund                               | Re | Receivables |    | Payables |  |
|------------------------------------|----|-------------|----|----------|--|
| <u>Governmental Funds:</u>         |    |             |    |          |  |
| General Fund                       | \$ | 110,359     | \$ | -        |  |
| Special Revenue Fund               |    | 134,705     |    | -        |  |
| Hospitality/Accommodation Tax Fund |    | 37,973      |    | -        |  |
| Capital Projects Fund              |    | 310,236     |    | -        |  |
| <u>Enterprise Fund:</u>            |    |             |    |          |  |
| Utility Fund                       |    | -           |    | 593,273  |  |
| Totals                             | \$ | 593,273     | \$ | 593,273  |  |

The interfund receivables and payables are primarily the results of the General Fund formerly handling the cash activities of the Utility Fund, Hospitality/Accommodation Tax Fund, Capital Projects Fund, and the Special Revenue Fund. The General Fund currently (a) finances the salaries and other operating expenses for the Utility Fund, (b) collects customer payments for the Utility Fund, (c) processes payroll transactions, and, in prior years, (d) would process vendor payments for the Utility Fund, Hospitality/Accommodation Tax Fund, Capital Projects Fund, and Special Revenue Fund.

As these cash activities occur, the General Fund records this activity in the interfund account with the actual income or expenditure/expense being recorded in the appropriate fund (i.e. Special Revenue Fund, Hospitality/Accommodations Tax Fund, Capital Projects Fund, and the Utility Fund). Amounts to be paid between the funds are accounted for in the interfund receivable/payable accounts.

### Interfund Transfers

Interfund transfers for the year ended September 30, 2020, consisted of the following:

| Fund                              | T  | Transfers In |    | Transfers Out |  |
|-----------------------------------|----|--------------|----|---------------|--|
| <u>Governmental Fund:</u>         |    |              |    |               |  |
| General Fund                      | \$ | 655,100      | \$ | 948,585       |  |
| Hospitality/Accomodation Tax Fund |    | -            |    | 430,100       |  |
| Capital Projects Fund             |    | 1,073,585    |    | -             |  |
| Enterprise Fund:                  |    |              |    |               |  |
| Utility Fund                      |    | -            |    | 350,000       |  |
| Totals                            | \$ | 1,728,685    | \$ | 1,728,685     |  |

Funds are transferred to the General Fund from the Utility Fund in lieu of overhead, salary and fringe benefits, and administrative costs. Council approves the amounts transferred annually during the budget process. The Hospitality/Accommodations Tax Fund transferred funds to the General Fund for expenditures related to events the City hosted and to the Capital Projects Fund for project expenses related to local park development. The transfer from the General Fund to the Capital Projects Fund was to provide funds for lease payments, a compensation study, and project expenses for a local park development.

### NOTES TO THE FINANCIAL STATEMENTS

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### YEAR ENDED SEPTEMBER 30, 2020

### **III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)**

### **D.** Capital Assets

Capital asset activity for the City's governmental activities for the year ended September 30, 2020, was as follows:

|   | Beginning<br>Balance | Increases | Decreases | Transfers | Ending<br>Balance |
|---|----------------------|-----------|-----------|-----------|-------------------|
| Governmental Activities:                    |                      |           |           |           |                   |
| Capital Assets, Non-Depreciable:            |                      |           |           |           |                   |
| Land  | \$ 563,640           | -         | -         | -         | \$ 563,640        |
| Construction In Progress                    | 14,011               | 706,689   | -         | (101,768) | 618,932           |
| Total Capital Assets, Non-Depreciable       | 577,651              | 706,689   | -         | (101,768) | 1,182,572         |
| Capital Assets, Depreciable:                |                      |           |           |           |                   |
| Buildings and Improvements                  | 8,782,396            | -         | -         | 101,768   | 8,884,164         |
| Infrastructure                              | 1,473,510            | -         | -         | -         | 1,473,510         |
| Street Improvements                         | 777,362              | -         | -         | -         | 777,362           |
| Furniture and Fixtures                      | 155,530              | -         | -         | -         | 155,530           |
| Automobiles and Trucks                      | 4,538,332            | 771,279   | 276,255   | -         | 5,033,356         |
| Other Equipment                             | 1,835,139            | 135,124   | 106,327   | -         | 1,863,936         |
| Total Capital Assets, Depreciable           | 17,562,269           | 906,403   | 382,582   | 101,768   | 18,187,858        |
| Less: Accumulated Depreciation for:         |                      |           |           |           |                   |
| Buildings and Improvements                  | 4,392,783            | 197,622   | -         | -         | 4,590,405         |
| Infrastructure                              | 386,688              | 128,896   | -         | -         | 515,584           |
| Street Improvements                         | 398,809              | 48,567    | -         | -         | 447,376           |
| Furniture and Fixtures                      | 151,457              | 896       | -         | -         | 152,353           |
| Automobiles and Trucks                      | 2,695,085            | 461,004   | 250,495   | -         | 2,905,594         |
| Other Equipment                             | 1,744,234            | 44,108    | 106,327   | -         | 1,682,015         |
| Total Accumulated Depreciation              | 9,769,056            | 881,093   | 356,822   | -         | 10,293,327        |
| Total Capital Assets, Depreciable, Net      | 7,793,213            | 25,310    | 25,760    | 101,768   | 7,894,531         |
| Governmental Activities Capital Assets, Net | \$ 8,370,864         | 731,999   | 25,760    |           | \$ 9,077,103      |

Capital asset additions and depreciation expense for governmental activities were charged to functions/programs as follows:

| Functions/Programs              | Capital Asset<br>Additions |           | <br>Depreciation<br>Expense |
|---------------------------------|----------------------------|-----------|-----------------------------|
| General Government              | \$                         | 63,257    | \$<br>67,769                |
| Public Safety                   |                            | 274,931   | 331,128                     |
| Recreation                      |                            | 755,304   | 90,862                      |
| Public Works                    |                            | 519,600   | 391,334                     |
| Total - Governmental Activities | \$                         | 1,613,092 | \$<br>881,093               |

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)**

### **D.** Capital Assets (Continued)

Capital asset activity for the City's business-type activities for the year ended September 30, 2020, was as follows:

|  | Beginning<br>Balance | Increases | Decreases | Transfers | Ending<br>Balance |
|--|----------------------|-----------|-----------|-----------|-------------------|
| Business-Type Activities                     |                      |           |           |           |                   |
| Capital Assets, Non-Depreciable:             |                      |           |           |           |                   |
| Land   | \$ 191,727           | -         | -         | -         | \$ 191,727        |
| Construction In Progress                     | 137,137              | 550,766   | -         | (687,903) | -                 |
| Total Capital Assets, Non-Depreciable        | 328,864              | 550,766   | -         | (687,903) | 191,727           |
| Capital Assets, Depreciable:                 |                      |           |           |           |                   |
| Utility Plant                                | 40,568,239           | 21,159    | -         | 687,903   | 41,277,301        |
| Automobile and Trucks                        | 188,442              | -         | 54,148    | -         | 134,294           |
| Other Equipment                              | 361,931              | 62,772    | 42,578    | -         | 382,125           |
| Total Capital Assets, Depreciable            | 41,118,612           | 83,931    | 96,726    | 687,903   | 41,793,720        |
| Less: Accumulated Depreciation for:          |                      |           |           |           |                   |
| Utility Plant                                | 18,926,858           | 798,365   | -         | -         | 19,725,223        |
| Automobile and Trucks                        | 188,442              | -         | 54,148    | -         | 134,294           |
| Other Equipment                              | 268,425              | 13,313    | 42,578    | -         | 239,160           |
| Total Accumulated Depreciation               | 19,383,725           | 811,678   | 96,726    | -         | 20,098,677        |
| Total Capital Assets, Depreciable, Net       | 21,734,887           | (727,747) |           | 687,903   | 21,695,043        |
| Business-Type Activities Capital Assets, Net | \$ 22,063,751        | (176,981) |           | -         | \$ 21,886,770     |

Capital asset additions and depreciation expense for business-type activities were charged to functions/programs as follows:

| Functions/Programs | Capital Asset<br>Additions |         | Depreciation<br>Expense |         |
|--------------------|----------------------------|---------|-------------------------|---------|
| Water/Sewer        | \$                         | 634,697 | \$                      | 811,678 |

The City business-type activities receive from time to time donated capital assets (generally water and sewer lines) from subdivisions/projects that are given to the City from various parties. For the year ended September 30, 2020, the City did not receive any significant donations.

The cost of equipment and other assets recorded under capital lease in the City's governmental and business-type activities was approximately \$2,877,000 and accumulated amortization was approximately \$1,109,000 at September 30, 2020. Amortization of assets recorded under capital lease obligations has been included with depreciation expense.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)**

### E. Long-Term Obligations

The City issues bonds to provide funds for the acquisition and construction of major capital facilities. General Obligation Bonds ("GOB") are direct obligations and pledge the full faith and credit of the City and are subject to the 8% debt limit requirement if not issued under a bond referendum. Revenue Bonds ("RB") are obligations of the City that are secured by revenue from a specific source (water/sewer charges). Capital Lease ("CL") obligations are special obligations of the City and taxing powers of the City are not pledged for the payment of the RB or CL obligations nor the interest thereon.

All of the City's outstanding debt and capital leases has been issued/obtained through direct borrowings/placements ("DBP"). Obligations through DBP are generally secured/collateralized by the underlying assets and contain provisions that in an event of default, (a) outstanding amounts can become immediately due if the City is unable to make payment and (b) the lender could exercise its option to demand return of the financed asset. Details on the City's outstanding debt and capital lease issues as of September 30, 2020 are as follows:

| Capital Leases   |    | lance at<br>ber 30, 2020 |
|--|----|--------------------------|
| \$116,208 capital lease issued in February 2017 ("CL $-$ 2017A"), due in annual installments of \$30,704 beginning on February 23, 2018 through February 23, 2021, which includes interest at 2.25%. The proceeds from this issue were used to purchase three police vehicles.                                       | \$ | 30,028                   |
| 112,167 capital lease issued in March 2017 ("CL – 2017B"), due in annual installments of $5,5750$ beginning on March 15, 2018 through March 15, 2025, which includes interest at 2.66%. The proceeds from this issue were used to purchase a wheel loader.   |    | 72,838                   |
| 714,917 capital lease issued in October 2017 ("CL – 2017C"), due in annual installments of $81,138$ beginning on October 13, 2018 through October 13, 2027, which includes interest at 2.37%. The proceeds from this issue were used to purchase a fire truck.   |    | 585,007                  |
| 225,731 capital lease issued in October 2017 ("CL – 2017D"), due in annual installments of $35,228$ beginning on October 13, 2018 through October 13, 2024, which includes interest at 2.26%. The proceeds from this issue were used to purchase a garbage truck.  |    | 164,798                  |
| \$133,086 capital lease issued in February 2018 ("CL – 2018A"), due in annual installments of $$35,496$ beginning on February 8, 2019 through February 8, 2022, which includes interest at 2.64%. The proceeds from this issue were used to purchase three police vehicles.  |    | 55,557                   |
| \$233,172 in capital leases issued in February, May, June and August of 2019 ("CL – 2019"), due in 60 monthly installments of approximately $$5,000$ per month beginning in February 2019 through August 2024, which includes interest at 9.6%. The proceeds from this issue were used to purchase several vehicles. |    | 158,035                  |
| 370,000 capital lease issued in November 2019 ("CL – 2020A"), due in annual installments of $79,275$ beginning on November 7, 2020 through November 7, 2024, which includes interest at 2.34%. The proceeds from this issue were used to upgrade the City's IT system and to purchase fire radios.                   |    | 370,000                  |
| \$450,000 capital lease issued in November 2019 ("CL – 2020B"), due in annual installments of $$96,221$ beginning on November 7, 2020 through November 7, 2024, which includes interest at 2.27%. The proceeds from this issue were used to purchase sanitation trucks.  | \$ | 450,000                  |

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### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)**

| Е. | Long-Term Obligations ( | Continued) |
|----|-------------------------|------------|
|----|-------------------------|------------|

| • | Capital Leases (Continued)   | Balance at<br>September 30, 2020 |           |  |
|---|--|----------------------------------|-----------|--|
|   | \$110,000 capital lease issued in November 2019 ("CL – 2020C"), due in annual installments of \$23,616 beginning on November 7, 2020 through November 7, 2024, which includes interest at 2.41%. The proceeds from this issue were used to purchase police vehicles. | \$                               | 110,000   |  |
|   | \$153,800 capital lease issued in February 2020 ("CL – 2020D"), due in annual installments of \$32,905 beginning on February 13, 2021 through February 13, 2025, which includes interest at 2.29%. The proceeds from this issue were used to purchase vehicles.      |                                  | 153,800   |  |
|   | Refunding Revenue Bonds  |                                  |           |  |
|   | \$4,000,000 waterworks and sewer system refunding revenue bonds issued in December 2014 ("RBB $-2014$ "), due in annual installments of approximately \$300,000 to \$500,000   | \$                               | 2,250,000 |  |

("RRB – 2014"), due in annual installments of approximately \$300,000 to \$500,000 beginning December 1, 2014 through December 1, 2024, plus interest at 2.42% due semiannually. The proceeds from this issue were used to refund the 2009 revenue bonds. The original 2009 revenue bonds were used to finance the City's upgrades to the wastewater plant, a pump station, and other capital improvements.

Presented below is a summary of changes in long-term obligations for the City's governmental activities for the year ended September 30, 2020:

| Long-Term Obligations              |    | Beginning<br>Balances Ac |           | Reductions | Ending<br>Balance | Due Within<br>One Year |         |
|------------------------------------|----|--------------------------|-----------|------------|-------------------|------------------------|---------|
| Governmental Activities:           |    |                          |           |            |                   |                        |         |
| Capital Leases – DBP:<br>CL – 2015 | \$ | 11,482                   |           | 11,482     |                   | \$                     |         |
|                                    | Ф  | ,                        | -         | ,          | -                 | ф                      | -       |
| CL – 2017A                         |    | 59,396                   | -         | 29,368     | 30,028            |                        | 30,028  |
| CL – 2017B                         |    | 86,293                   | -         | 13,455     | 72,838            |                        | 13,813  |
| CL – 2017C                         |    | 650,723                  | -         | 65,716     | 585,007           |                        | 67,273  |
| CL – 2017D                         |    | 195,605                  | -         | 30,807     | 164,798           |                        | 31,503  |
| CL-2018A                           |    | 88,711                   | -         | 33,154     | 55,557            |                        | 34,029  |
| CL-2019                            |    | 218,867                  | -         | 60,832     | 158,035           |                        | 42,757  |
| CL - 2020A                         |    | -                        | 370,000   | -          | 370,000           |                        | 70,617  |
| CL - 2020B                         |    | -                        | 450,000   | -          | 450,000           |                        | 86,006  |
| CL - 2020C                         |    | -                        | 110,000   | -          | 110,000           |                        | 20,965  |
| CL-2020D                           |    | -                        | 153,800   | -          | 153,800           |                        | 29,383  |
| Total Capital Leases – DBP         |    | 1,311,077                | 1,083,800 | 244,814    | 2,150,063         |                        | 426,374 |
| Compensated Absences               |    | 901,538                  | 421,800   | 338,699    | 984,639           |                        | 369,919 |
| Total Governmental Activities      | \$ | 2,212,615                | 1,505,600 | 583,513    | 3,134,702         | \$                     | 796,293 |

During fiscal year 2020, the City totaled one of its vehicles under its 2019 capital lease (CL - 2019). Due to immateriality, the City has removed the net book value of the capital asset and the capital lease liability (treated as a non-cash event) which resulted in approximately \$17,000 being included in the reductions column in the above table.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)**

### E. Long-Term Obligations (Continued)

Presented below is a summary of changes in long-term obligations for the City's business-type activities for the year ended September 30, 2020:

| Long-Term Obligations   | Beginning<br>Balance | Additions | Reductions | Ending<br>Balance | Due Within<br>One Year |  |
|---|----------------------|-----------|------------|-------------------|------------------------|--|
| <b>Business-Type Activities:</b><br>Debt – Revenue Bonds – DBP:<br>RRB – 2014 | \$ 2,650,000         | -         | 400,000    | 2,250,000         | \$ 400,000             |  |
| Total Debt – Revenue Bonds – DBP  | 2,650,000            |           | 400,000    | 2,250,000         | 400,000                |  |
| Compensated Absences  | 127,715              | 177,550   | 149,851    | 155,414           | 149,851                |  |
| Total Business-Type Activities  | \$ 2,777,715         | 177,550   | 549,851    | 2,405,414         | \$ 549,851             |  |

The order of priority for pledges and security on the capital assets of the City's water/sewer activities is the revenue bonds. The revenue bond requires the City to maintain user rates sufficient to generate net earnings, as defined by the agreements, 100% of the annual principal and interest payments on the revenue bonds and junior bonds (as defined). The revenue bonds contain significant requirements for meeting annual debt service payments and to comply with other general requirements. The City is in compliance with all of the significant financial covenants at September 30, 2020.

Interest paid on the debt issued by the City is generally exempt from federal income tax. The City may sometimes temporarily reinvest the proceeds of such tax-exempt debt in higher-yielding taxable securities, especially during construction projects. The federal tax code refers to this practice as arbitrage. Excess earnings (the difference between the interest on the debt and the investment earnings received) resulting from arbitrage must be rebated to the federal government. The City does not have any arbitrage liability at September 30, 2020.

Article Eight, Section Seven of the South Carolina Constitution of 1895, as amended, provides that no City or Town shall incur any bonded debt which shall exceed eight percent (8%) of the assessed value of the property therein and no such debt shall be created without the electors of such City or Town voting in favor of such further bonded debt. Prior to Home Rule Act of July 1, 1976, the bonded debt exemption was thirty five percent (35%). In 1976, the General Assembly reduced the general obligation debt limit without voter approval to eight percent (8%) of assessed valuation; whereas, with a referendum any amount can be floated. As of September 30, 2020, the City had no bonded debt outstanding subject to the 8% limit of approximately \$2,470,000 resulting in an unused legal debt margin of approximately \$2,470,000.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **III. DETAILED NOTES ON ALL FUNDS AND ACTIVITIES (CONTINUED)**

### E. Long-Term Obligations (Continued)

Presented below is a summary of capital lease requirements (all of which are DBP) to maturity by year for the City's governmental activities as of September 30, 2020:

|                          | Capital Leases |           |   |         |    |           |
|--------------------------|----------------|-----------|---|---------|----|-----------|
| Year Ended September 30, | I              | Principal | ] | nterest |    | Total     |
| Governmental Activities: |                |           |   |         |    |           |
| 2021                     | \$             | 426,374   |   | 59,117  | \$ | 485,491   |
| 2022                     |                | 391,300   |   | 50,094  |    | 441,394   |
| 2023                     |                | 377,405   |   | 41,549  |    | 418,954   |
| 2024                     |                | 372,219   |   | 30,793  |    | 403,012   |
| 2025                     |                | 350,448   |   | 13,684  |    | 364,132   |
| 2026-2028                |                | 232,317   |   | 11,097  |    | 243,414   |
| Totals                   | \$             | 2,150,063 |   | 206,334 | \$ | 2,356,397 |

Presented below is a summary of debt service requirements (all of which are DBP) to maturity by year for the City's business-type activities as of September 30, 2020:

|                                 | Del          | bt       |              |
|---------------------------------|--------------|----------|--------------|
| Year Ended September 30,        | Principal    | Interest | Total        |
| <b>Business-Type Activities</b> |              |          |              |
| 2021                            | \$ 400,000   | 49,610   | \$ 449,610   |
| 2022                            | 425,000      | 39,628   | 464,628      |
| 2023                            | 450,000      | 29,040   | 479,040      |
| 2024                            | 475,000      | 17,848   | 492,848      |
| 2025                            | 500,000      | 6,050    | 506,050      |
| Totals                          | \$ 2,250,000 | 142,176  | \$ 2,392,176 |

### **IV. OTHER INFORMATION**

### A. Risk Management

### Participation in Public Entity Risk Pools for Property and Casualty Insurance

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, and natural disasters. The City has joined together with other municipalities in the state to form the South Carolina Municipal Insurance and Risk Financing Fund ("SCMIRF") and the South Carolina Municipal Insurance Trust ("SCMIT"), which are public entity risk pools currently operating as a common risk management and insurance program for general risk insurance and workers compensation, respectively.

The City pays an annual premium to SCMIRF for its general risk insurance. For the year ended September 30, 2020, the City made premium payments totaling approximately \$174,000. SCMIRF is self-sustaining through member premiums and reinsures through commercial companies. SCMIRF's net position from its most recently issued audited financial statements at December 31, 2019, totaled approximately \$14,253,000. There were no significant reductions in coverage in the past fiscal year and there were no settlements exceeding insurance coverage in the past three fiscal years.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### A. Risk Management (Continued)

### Participation in Public Entity Risk Pools for Property and Casualty Insurance (Continued)

The City pays an annual premium to SCMIT for its workers compensation insurance. For the year ended September 30, 2020, the City made premium payments totaling approximately \$117,000. The Trust uses reinsurance agreements to reduce its exposure to large workers' compensation losses. SCMIT's net position from its most recently issued audited financial statements at December 31, 2019, totaled approximately \$62,792,000. There were no significant reductions in coverage in the past fiscal year and there were no settlements exceeding insurance coverage in the past three fiscal years.

### **B.** Retirement Plans

The City participates in the State of South Carolina's retirement plans. The South Carolina Public Employee Benefit Authority ("PEBA"), created on July 1, 2012 is the state agency responsible for the administration and management of the various retirement systems and retirement programs of the state of South Carolina, including the State Optional Retirement Program and the S.C. Deferred Compensation Program, as well as the state's employee insurance programs. As such, PEBA is responsible for administering the South Carolina Retirement Systems' ("Systems") five defined benefit plans. PEBA has an 11-member Board of Directors ("PEBA Board"), appointed by the Governor and General Assembly leadership, which serves as custodian, co-trustee and co-fiduciary of the Systems and the assets of the retirement trust funds. The Retirement System Investment Commission (Commission as the governing body, RSIC as the agency), created by the General Assembly in 2005, has exclusive authority to invest and manage the retirement trust funds' assets. The Commission, an eight-member board, serves as co-trustee and co-fiduciary for the assets of the retirement trust funds. By law, the State Fiscal Accountability Authority ("SFAA"), which consists of five elected officials, also reviews certain PEBA Board decisions regarding the actuary of the Systems.

For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Systems and additions to/deductions from the Systems fiduciary net position have been determined on the accrual basis of accounting as they are reported by the Systems in accordance with GAAP. For this purpose, revenues are recognized when earned and expenses are recognized when incurred. Benefit and refund expenses are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value.

The PEBA issues a Comprehensive Annual Financial Report ("CAFR") containing financial statements and required supplementary information for the Systems' Pension Trust Funds. The CAFR is publicly available through the Retirement Benefits' link on the PEBA's website at <u>www.peba.sc.gov</u>, or a copy may be obtained by submitting a request to PEBA, 202 Arbor Lake Drive, Columbia, SC 29223. The PEBA is considered a division of the primary government of the state of South Carolina and therefore, retirement trust fund financial information is also included in the comprehensive annual financial report of the state.

### Plan Description

The South Carolina Retirement System ("SCRS"), a cost–sharing multiple-employer defined benefit pension plan, was established effective July 1, 1945, pursuant to the provisions of Section 9-1-20 of the South Carolina Code of Laws for the purpose of providing retirement and other benefits for teachers and employees of the state and its political subdivisions. SCRS covers employees of state agencies, public school districts, higher education institutions, other participating local subdivisions of government and individuals newly elected to the South Carolina General Assembly at or after the 2012 general election.

The South Carolina Police Officers Retirement System ("PORS"), a cost-sharing multiple-employer defined benefit pension plan, was established effective July 1, 1962, pursuant to the provisions of Section 9-11-20 of the South Carolina Code of Laws for the purpose of providing retirement and other benefits to police officers and firefighters. PORS also covers peace officers, coroners, probate judges, and magistrates.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### **B.** Retirement Plans (Continued)

### Plan Membership

Membership requirements are prescribed in Title 9 of the South Carolina Code of Laws. A brief summary of the requirements under each system is presented below.

- SCRS Generally, all employees of covered employers are required to participate in and contribute to the system as a condition of employment. This plan covers general employees and teachers and individuals newly elected to the South Carolina General Assembly beginning with the November 2012 general election. An employee member of the system with an effective date of membership prior to July 1, 2012, is a Class Two member. An employee member of the system with an effective date of membership on or after July 1, 2012, is a Class Three member.
- PORS To be eligible for PORS membership, an employee must be required by the terms of his employment, by election or appointment, to preserve public order, protect life and property, and detect crimes in the state; to prevent and control property destruction by fire; be a coroner in a full-time permanent position; or be a peace officer employed by the Department of Corrections, the Department of Juvenile Justice, or the Department of Mental Health. Probate judges and coroners may elect membership in the PORS. Magistrates are required to participate in the PORS for service as a magistrate. PORS members, other than magistrates and probate judges, must also earn at least \$2,000 per year and devote at least 1,600 hours per year to this work, unless exempted by statute. An employee member of the system with an effective date of membership prior to July 1, 2012, is a Class Two member. An employee member.

### Plan Benefits

Benefit terms are prescribed in Title 9 of the South Carolina Code of Laws. PEBA does not have the authority to establish or amend benefit terms without a legislative change in the code of laws. Key elements of the benefit calculation include the benefit multiplier, years of service, and average final compensation/current annual salary. A brief summary of benefit terms for each system is presented below.

SCRS – A Class Two member who has separated from service with at least five or more years of earned service is eligible for a monthly pension at age 65 or with 28 years credited service regardless of age. A member may elect early retirement with reduced pension benefits payable at age 55 with 25 years of service credit. A Class Three member who has separated from service with at least eight or more years of earned service is eligible for a monthly pension upon satisfying the Rule of 90 requirement that the total of the member's age and the member's creditable service equals at least 90 years. Both Class Two and Class Three members are eligible to receive a reduced deferred annuity at age 60 if they satisfy the five- or eight-year earned service requirement, respectively. An incidental death benefit is also available to beneficiaries of active and retired members of employers who participate in the death benefit program.

The annual retirement allowance of eligible retirees or their surviving annuitants is increased by the lesser of one percent or five hundred dollars every July 1. Only those annuitants in receipt of a benefit on July 1 of the preceding year are eligible to receive the increase. Members who retire under the early retirement provisions at age 55 with 25 years of service are not eligible for the benefit adjustment until the second July 1 after the date they would have had 28 years of service credit had they not retired.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### **B.** Retirement Plans (Continued)

### Plan Benefits (Continued)

• PORS – A Class Two member who has separated from service with at least five or more years of earned service is eligible for a monthly pension at age 55 or with 25 years of service regardless of age. A Class Three member who has separated from service with at least eight or more years of earned service is eligible for a monthly pension at age 55 or with 27 years of service regardless of age. Both Class Two and Class Three members are eligible to receive a deferred annuity at age 55 with five or eight years of earned service, respectively. An incidental death benefit is also available to beneficiaries of active and retired members of employers who participate in the death benefit program. Accidental death benefits are also provided upon the death of an active member working for a covered employer whose death was a natural and proximate result of an injury incurred while in the performance of duty.

The retirement allowance of eligible retirees or their surviving annuitants is increased by the lesser of one percent or five hundred dollars every July 1. Only those annuitants in receipt of a benefit on July 1 of the preceding year are eligible to receive the increase.

### Plan Contributions

Actuarial valuations are performed annually by an external consulting actuary to ensure applicable contribution rates satisfy the funding parameters specified in Title 9 of the South Carolina Code of Laws. Under these provisions, SCRS and PORS ("Plans") contribution requirements must be sufficient to maintain an amortization period for the financing of the unfunded actuarial accrued liability ("UAAL") over a period that does not exceed the number of years scheduled in state statute. Legislation in 2017 increased, but also established a ceiling for SCRS and PORS employee contribution rates. Effective July 1, 2017, employee rates were increased to a capped rate of 9.00 percent for SCRS and 9.75 percent for PORS. The legislation also increased employer contribution rates beginning July 1, 2017 for both SCRS and PORS by two percentage points and further scheduled employer contribution rates to increase by a minimum of one percentage point each year in accordance with state statute. However, the General Assembly postponed the one percent increase in the SCRS and PORS employer contribution rates that was scheduled to go into effect beginning July 1, 2020. If the scheduled contributions are not sufficient to meet the funding periods set in state statute, the PEBA Board shall increase the employer contribution rates as necessary to meet the funding periods set for the applicable year. The maximum funding period of SCRS and PORS is scheduled to be reduced over a ten-year schedule from 30 years beginning fiscal year 2018 to 20 years by fiscal year 2028.

Additionally, the PEBA Board is prohibited from decreasing the SCRS and PORS contribution rates until the funded ratio is at least 85 percent. If the most recent annual actuarial valuation of the Systems for funding purposes shows a ratio of the actuarial value of system assets to the actuarial accrued liability of the system (the funded ratio) that is equal to or greater than 85 percent, then the PEBA Board, effective on the following July first, may decrease the then current contribution rates upon making a finding that the decrease will not result in a funded ratio of less than 85 percent. If contribution rates are decreased pursuant to this provision, and the most recent annual actuarial valuation of the system shows a funded ratio of less than 85 percent, then effective on the following July first, and annually thereafter as necessary, the PEBA Board shall increase the then current contribution rates until a subsequent annual actuarial valuation of the system shows a funded ratio that is equal to or greater than 85 percent.

As noted earlier, both employees and the City are required to contribute to the Plans at rates established and as amended by the PEBA. The City's contributions are actuarially determined but are communicated to and paid by the City as a percentage of the employees' annual eligible compensation. Required employer and employee contribution rates for the past three years are as follows:

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### **B.** Retirement Plans (Continued)

Plan Contributions (Continued)

|                                |             |            | SCRS        | Rates      |             |            |  |  |
|--------------------------------|-------------|------------|-------------|------------|-------------|------------|--|--|
|                                | 20          | 18         | 20          | 19         | 20          | 20         |  |  |
|                                | 10/1 - 6/30 | 7/1 - 9/30 | 10/1 - 6/30 | 7/1 - 9/30 | 10/1 - 6/30 | 7/1 - 9/30 |  |  |
| Employer Rate: ^               |             |            |             |            |             |            |  |  |
| Retirement                     | 13.41%      | 14.41%     | 14.41%      | 15.41%     | 15.41%      | 15.41%     |  |  |
| Incidental Death Benefit       | 0.15%       | 0.15%      | 0.15%       | 0.15%      | 0.15%       | 0.15%      |  |  |
| Accidental Death Contributions | 0.00%       | 0.00%      | 0.00%       | 0.00%      | 0.00%       | 0.00%      |  |  |
|                                | 13.56%      | 14.56%     | 14.56%      | 15.56%     | 15.56%      | 15.56%     |  |  |
| Employee Rate ^                | 9.00%       | 9.00%      | 9.00%       | 9.00%      | 9.00%       | 9.00%      |  |  |
|                                | PORS Rates  |            |             |            |             |            |  |  |
|                                | 2018        |            | 2019        |            | 2020        |            |  |  |
|                                | 10/1 - 6/30 | 7/1 - 9/30 | 10/1 - 6/30 | 7/1 - 9/30 | 10/1 - 6/30 | 7/1 - 9/30 |  |  |
| Employer Rate: ^               |             |            |             |            |             |            |  |  |
| Retirement                     | 15.84%      | 16.84%     | 16.84%      | 17.84%     | 17.84%      | 17.84%     |  |  |
| Incidental Death Benefit       | 0.20%       | 0.20%      | 0.20%       | 0.20%      | 0.20%       | 0.20%      |  |  |
| Accidental Death Contributions | 0.20%       | 0.20%      | 0.20%       | 0.20%      | 0.20%       | 0.20%      |  |  |
|                                | 16.24%      | 17.24%     | 17.24%      | 18.24%     | 18.24%      | 18.24%     |  |  |
| Employee Rate ^                | 9.75%       | 9.75%      | 9.75%       | 9.75%      | 9.75%       | 9.75%      |  |  |

^ Calculated on earnable compensation as defined in Table 9 of the South Carolina Code of Laws.

The required contributions and percentages of amounts contributed to the Plans for the past three years were as follows:

| Year Ended    |    | SCRS C             | ontributions  | PORS Contributions |                    |               |  |  |
|---------------|----|--------------------|---------------|--------------------|--------------------|---------------|--|--|
| September 30, |    | Required           | % Contributed | ŀ                  | Required           | % Contributed |  |  |
| 2020<br>2019  | \$ | 357,283<br>340,887 | 100%<br>100%  | \$                 | 437,593<br>411,560 | 100%<br>100%  |  |  |
| 2018          | \$ | 318,492            | 100%          | \$                 | 381,104            | 100%          |  |  |

In an effort to help offset a portion of the burden of the increased contribution requirement for employers, the State General Assembly ("State") funded 1 percent of the SCRS and PORS contribution increases for the year ended June 30, 2020. The State's budget appropriated these funds directly to the PEBA for the South Carolina Retirement System Trust Fund and the Police Officers Retirement System Trust Fund. The amount of funds appropriated by the State (nonemployer contributing entity) for the year ended June 30, 2020 (measurement date) to the City were approximately \$22,000 and \$21,000 for the SCRS and PORS, respectively.

The City recognized contributions (on-behalf benefits) from the State of approximately \$43,000 for the year ended September 30, 2020. These contributions by the State are recognized as intergovernmental revenues and pension expenditures in the City's governmental fund financial statements.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### **B.** Retirement Plans (Continued)

### Plan Contributions (Continued)

Eligible payrolls covered under the Plans for the past three years were as follows:

| Year Ended<br>September 30, SCRS Payroll |    | PORS Payroll | T otal<br>Pay roll |    |           |
|--|----|--------------|--------------------|----|-----------|
| 2020                                     | \$ | 2,296,165    | 2,399,082          | \$ | 4,695,247 |
| 2019                                     |    | 2,305,315    | 2,355,967          |    | 4,661,282 |
| 2018                                     | \$ | 2,308,246    | 2,313,193          | \$ | 4,621,439 |

### Actuarial Assumptions and Methods

Actuarial valuations of the plan involve estimates of the reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and future salary increases. Amounts determined regarding the net pension liability are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. South Carolina state statute requires that an actuarial experience study be completed at least once in each five-year period. An experience report on the Systems was most recently issued for the period ending June 30, 2019 for first use in the July 1, 2021 actuarial valuation (previous report was for the period ending June 30, 2015).

The June 30, 2020 total pension liability ("TPL"), net pension liability ("NPL"), and sensitivity information shown in this report were determined by the consulting actuary, Gabriel, Roeder, Smith and Company ("GRS"), and are based on an actuarial valuation performed as of July 1, 2019. The TPL was rolled-forward from the valuation date to the Plans' fiscal year end, June 30, 2020, using generally accepted actuarial principles.

The following table provides a summary of the actuarial assumptions and methods used to calculate the TPL as of June 30, 2020 (measurement date) for the SCRS and PORS.

|   | SCRS                              | PORS                             |  |  |  |
|---|-----------------------------------|----------------------------------|--|--|--|
| Actuarial Cost Method<br>Actuarial Assumptions: | Entry Age Normal                  | Entry Age Normal                 |  |  |  |
| Investment Rate of Return*                      | 7.25%                             | 7.25%                            |  |  |  |
| Projected Salary Increases*                     | 3.0% to 12.5% (varies by service) | 3.5% to 9.5% (varies by service) |  |  |  |
| Benefit Adjustments                             | Lesser of 1% or \$500 annually    | Lesser of 1% or \$500 annually   |  |  |  |

\* Includes inflation at 2.25%.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### **B.** Retirement Plans (Continued)

### Actuarial Assumptions and Methods (Continued)

The post-retiree mortality assumption is dependent upon the member's job category and gender. The base mortality assumptions, the 2016 Public Retirees of South Carolina Mortality table ("2016 PRSC"), were developed using the Systems' mortality experience. These base rates are adjusted for future improvement in mortality using published Scale AA projected from the year 2016.

| Former Job Class   | Males                                 | Females                                 |
|--|---------------------------------------|---|
| Educators  | 2016 PRSC Males<br>multiplied by 92%  | 2016 PRSC Females<br>multiplied by 98%  |
| General Employees and Members of<br>the General Assembly | 2016 PRSC Males<br>multiplied by 100% | 2016 PRSC Females<br>multiplied by 111% |
| Public Safety and Firefighters                           | 2016 PRSC Males<br>multiplied by 125% | 2016 PRSC Females<br>multiplied by 111% |

### Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments is based upon 20-year capital market assumptions. The long-term expected rate of returns represent assumptions developed using an arithmetic building block approach primarily based on consensus expectations and market based inputs. Expected returns are net of investment fees.

The expected returns, along with the expected inflation rate, form the basis for the target asset allocation adopted at the beginning of the 2020 fiscal year. The long-term expected rate of return is produced by weighting the expected future real rates of return by the target allocation percentage and adding expected inflation and is summarized in the following table. For actuarial purposes, the 7.25 percent assumed annual investment rate of return used in the calculation of the TPL includes a 5.00 percent real rate of return and a 2.25 percent inflation component

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### **B.** Retirement Plans (Continued)

Long-Term Expected Rate of Return (Continued)

| Allocation/Exposure              | Policy Target | Expected Arithmetic<br>Real Rate of Return | Long-Term Expected<br>Portfolio Real Rate of<br>Return |
|----------------------------------|---------------|--|--|
| Global Equity                    | 51.0%         |  |  |
| Global Public Equity             | 35.0%         | 7.81%                                      | 2.73%  |
| Private Equity                   | 9.0%          | 8.91%                                      | 0.80%  |
| Equity Options Strategies        | 7.0%          | 5.09%                                      | 0.36%  |
| Real Assets                      | 12.0%         |  |  |
| Real Estate (Private)            | 8.0%          | 5.55%                                      | 0.44%  |
| Real Estate (REITs)              | 1.0%          | 7.78%                                      | 0.08%  |
| Infrastructure (Private)         | 2.0%          | 4.88%                                      | 0.10%  |
| Infrastructure (Public)          | 1.0%          | 7.05%                                      | 0.07%  |
| Opportunistic                    | 8.0%          |  |  |
| Global Tactical Asset Allocation | 7.0%          | 3.56%                                      | 0.25%  |
| Other Opportunistic Strategies   | 1.0%          | 4.41%                                      | 0.04%  |
| Credit                           | 15.0%         |  |  |
| High Yield Bonds/Bank Loans      | 4.0%          | 4.21%                                      | 0.17%  |
| Emerging Markets Debt            | 4.0%          | 3.44%                                      | 0.14%  |
| Private Debt                     | 7.0%          | 5.79%                                      | 0.40%  |
| Rate Sensitive                   | 14.0%         |  |  |
| Core Fixed Income                | 13.0%         | 1.60%                                      | 0.21%  |
| Cash and Short Duration (Net)    | 1.0%          | 0.56%                                      | 0.01%  |
| Total Expected Real Return       | 100.0%        | _  | 5.80%  |
| Inflation for Actuarial Purposes |               | =  | 2.25%  |
| Total Expected Nominal Return    |               |  | 8.05%  |

### Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

The NPL is calculated separately for each system and represents that particular system's TPL determined in accordance with GASB No. 67 less that System's fiduciary net position. NPL totals, as of the June 30, 2020 measurement date, for the SCRS and PORS, are presented in the following table:

| System | Tota | al Pension Liability | Plan Fiduciary Net<br>Position | 1  | oloyers' Net Pension<br>Liability (Asset) | Plan Fiduciary Net<br>Position as a Percentage<br>of the Total Pension<br>Liability |
|--------|------|----------------------|--------------------------------|----|---|---|
| SCRS   | \$   | 51,844,187,763       | 26,292,418,682                 | \$ | 25,551,769,081                            | 50.7%   |
| PORS   | \$   | 8,046,386,629        | 4,730,174,642                  | \$ | 3,316,211,987                             | 58.8%   |

The TPL is calculated by the Systems' actuary, and each Plans' fiduciary net position is reported in the Systems' financial statements. The NPL is disclosed in accordance with the requirements of GASB No. 67 in the Systems' notes to the financial statements and required supplementary information. Liability calculations performed by the Systems' actuary for the purpose of satisfying the requirements of GASB Nos. 67 and 68 are not applicable for other purposes, such as determining the Plans' funding requirements.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### **B.** Retirement Plans (Continued)

### Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

At September 30, 2020, the City reported liabilities of approximately \$5,253,000 and \$5,264,000 for its proportionate share of the NPL for the SCRS and PORS, respectively. The NPL were measured as of June 30, 2020, and the TPL for the Plans used to calculate the NPL were determined based on the most recent actuarial valuation report of July 1, 2019 that was projected forward to the measurement date. The City's proportion of the NPL were based on a projection of the City's long-term share of contributions to the Plans relative to the projected contributions of all participating South Carolina state and local governmental employers, actuarially determined. At the June 30, 2020 measurement date, the City's SCRS proportion was 0.020558 percent, which was a decrease of 0.001519 from its proportion measured as of June 30, 2019. At the June 30, 2020 measurement date, the City's PORS proportion was 0.158747 percent, which was a decrease of 0.004033 from its proportion measured as of June 30, 2019.

For the year ended September 30, 2020, the City recognized pension expense of approximately \$487,000 and \$802,000 for the SCRS and PORS, respectively. At September 30, 2020, the City reported deferred outflows of resources (deferred pension charges) and deferred inflows of resources (deferred pension credits) related to pensions from the following sources:

| Description  | Deferred<br>Outflows of<br>Resources |           | In | Deferred<br>flows of<br>esources |
|--|--------------------------------------|-----------|----|----------------------------------|
| *  |                                      |           |    |                                  |
| SCRS   |                                      |           |    |                                  |
| Differences Between Expected and Actual Experience                               | \$                                   | 60,613    | \$ | 19,864                           |
| Change in Assumptions  |                                      | 6,436     |    | -                                |
| Net Difference Between Projected and Actual Earnings on Pension Plan Investments |                                      | 386,404   |    | -                                |
| Changes in Proportion and Differences Between the Employer's                     |                                      |           |    |                                  |
| Contributions and Proportionate Share of Contributions                           |                                      | 4,002     |    | 344,590                          |
| Employer Contributions Subsequent to the Measurement Date                        |                                      | 81,229    |    | -                                |
| Total SCRS   |                                      | 538,684   |    | 364,454                          |
| PORS   |                                      |           |    |                                  |
| Differences Between Expected and Actual Experience                               |                                      | 111,879   |    | 23,173                           |
| Change in Assumptions  |                                      | 64,243    |    | -                                |
| Net Difference Between Projected and Actual Earnings on Pension Plan Investments |                                      | 539,061   |    | -                                |
| Changes in Proportion and Differences Between the Employer's                     |                                      |           |    |                                  |
| Contributions and Proportionate Share of Contributions                           |                                      | 28,730    |    | 139,046                          |
| Employer Contributions Subsequent to the Measurement Date                        |                                      | 99,221    |    | -                                |
| Total PORS   |                                      | 843,134   |    | 162,219                          |
| Total SCRS and PORS  | \$                                   | 1,381,818 | \$ | 526,673                          |

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

Voor Ended

### **B.** Retirement Plans (Continued)

### Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

Approximately \$81,000 and \$99,000 that were reported as deferred outflows of resources related to the City's contributions subsequent to the measurement date to the SCRS and PORS, respectively, will be recognized as a reduction of the NPL in the year ended September 30, 2021. Other amounts reported as deferred outflows of resources (deferred pension charges) and deferred inflows of resources (deferred pension credits) related to the SCRS and PORS will increase (decrease) pension expense as follows:

| September 30, | <br>SCRS       | PORS    | <br>Total     |
|---------------|----------------|---------|---------------|
| 2021          | \$<br>(72,616) | 184,166 | \$<br>111,550 |
| 2022          | 16,726         | 120,628 | 137,354       |
| 2023          | 50,288         | 142,223 | 192,511       |
| 2024          | 98,603         | 134,677 | 233,280       |
| Total         | \$<br>93,001   | 581,694 | \$<br>674,695 |

### Discount Rate

The discount rate used to measure the TPL was 7.25 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers in the SCRS and PORS will be made based on the actuarially determined rates based on provisions in the South Carolina Code of Laws. Based on those assumptions, each System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL.

### Sensitivity Analysis

The following table presents the sensitivity of the City's proportionate share of the NPL of the Plans to changes in the discount rate, calculated using the discount rate of 7.25 percent, as well as what it would be if it were calculated using a discount rate that is 1% point lower (6.25 percent) or 1% point higher (8.25 percent) than the current rate:

| System   |    | 1% Decrease<br>(6.25%) | Current Discount Rate<br>(7.25%) | 1% Increase<br>(8.25%) |           |
|--|----|------------------------|----------------------------------|------------------------|-----------|
| City's proportionate share<br>of the net pension liability of the SCRS<br>City's proportionate share | \$ | 6,510,481              | 5,253,025                        | \$                     | 4,203,035 |
| of the net pension liability of the PORS   |    | 6,969,167              | 5,264,391                        |                        | 3,895,565 |
| Total  | \$ | 13,479,648             | 10,517,416                       | \$                     | 8,098,600 |

### Plans Fiduciary Net Position

Detailed information regarding the fiduciary net position of the Plans administered by the PEBA is available in the separately issued CAFR containing financial statements and required supplementary information for the SCRS and PORS. The CAFR is publicly available through the Retirement Benefits' link on the PEBA's website at <u>www.peba.sc.gov</u>, or a copy may be obtained by submitting a request to PEBA, 202 Arbor Lake Drive, Columbia, SC 29223.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### C. Other Postemployment Benefits

### Plan Description

The City sponsors a defined benefit postemployment healthcare plan (the "OPEB Plan") that provides medical and dental insurance for eligible retirees under the Medicare eligible age of 65. The OPEB Plan is affiliated with the South Carolina Other Retirement Benefits Employer Trust ("SC ORBET"), and thus is considered an agent multipleemployer plan, whose OPEB Plan assets are administered by the Municipal Association of South Carolina ("MASC"). SC ORBET issues a publicly available financial report that includes audited financial statements and required supplementary information for the OPEB Plan. A copy of the report may be obtained by writing to: Chief Financial Officer for Risk Management Services, Municipal Association of South Carolina, P.O. Box 12109, Columbia, South Carolina 29211.

### Plan Membership

As of June 30, 2019, the last actuarial valuation, the following employees were covered by the OPEB Plan's benefit terms:

| Inactive Members or Beneficiaries Currently Receiving Benefit Payments | 20 |
|--|----|
| Active M embers  | 46 |
| Total Membership   | 66 |

### Plan Benefits and Contributions

A regular full-time City employee who is a member of the State Retirement System (SCRS and PORS) is eligible for retiree insurance as follows:

- 1. An employee with 15 years of service as of July 1, 2010, who retires under the State Retirement System at age 55, having completed 20 years of continuous service with the City is eligible for health insurance on the City's plan. The City pays 100% of the Cigna plan until age 65, at which time the City pays 100% of the Medicare Supplement until death.
- 2. An employee with 10 but not yet 15 years of service as of July 1, 2010, who retires under the State Retirement System at age 55, having completed 15 years of continuous service with the City is eligible for health insurance on the City's plan. The City pays 50% of the Cigna plan until age 65, at which time the City pays 50% of the Medicare Supplement until death.
- 3. An employee hired July 1, 2000 or after who retires under the State Retirement System at age 55, having completed 20 years of continuous service with the City is eligible for health insurance on the City's plan. The City pays \$300 a month to age 65, at which time the City pays \$300 a month of the Medicare Supplement until death. The retiree must remain on the City's insurance plan.
- 4. An employee hired July 1, 2000 or after who retires under the State Retirement System at age 55, having completed 15, but fewer than 20 years of continuous service with the City is eligible for health insurance on the City's plan. The City pays \$150 a month to age 65, at which time the City pays \$150 a month of the Medicare Supplement until death. The retiree must remain on the City's insurance plan.
- 5. Employees or elected officials hired after January 1, 2013 will no longer be offered retiree insurance by the City.

Spouses and dependents are not eligible for retiree coverage. If a retiree goes to work where health coverage is available, he/she forfeits City coverage. Information regarding the State Retirement System (SCRS and PORS) eligibility may be found in Note IV.B.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### C. Other Postemployment Benefits (Continued)

### Plan Benefits and Contributions (Continued)

City contributions include the cost of health and dental premiums. City contributions that are listed with a specific dollar amount (\$300 or \$150 per month) are not expected to increase in the future. The City also provides \$10,000 in life insurance to qualified retirees under age 65. At age 65, the policy reduces to \$6,500, further reducing to \$5,000 at age 70, where it remains until death.

Coverage in the City's group health plan will continue until the qualified retiree becomes Medicare eligible, at which time health coverage will be converted to a Medicare Supplement policy.

The total monthly costs for the pre-65 and post-65 plan coverage options are as follows:

|                                | Medical |       | D  | ental |
|--------------------------------|---------|-------|----|-------|
| Pre-65 Total Cost of Coverage  | \$ 6    | 59.14 | \$ | 33.43 |
| Post-65 Total Cost of Coverage | \$ 3    | 51.00 | \$ | 33.43 |

For the year ended December 31, 2019 (measurement date), the City made contributions of approximately \$277,000, or an average of 12.51% of covered payroll.

### Actuarial Assumptions and Method

Actuarial valuations of the OPEB Plan involve estimates of the reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, inflation, healthcare cost trend rates, and future salary changes. Amounts determined regarding the net OPEB liability are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive OPEB Plan (the plan as understood by the employer and its members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### C. Other Postemployment Benefits (Continued)

### Actuarial Assumptions and Method (Continued)

The following table provides a summary of the significant actuarial assumptions and methods used in the latest actuarial valuation for the OPEB Plan.

| Actuarial Valuation Date      | June 30, 2019  |
|-------------------------------|--|
| Actuarial Cost Method         | Entry Age Normal   |
| Asset Valuation Method        | Market Value   |
| Actuarial Assumptions:        |  |
| Inflation                     | 2.25%  |
| Investment Rate of Return     | 4.75% which includes inflation   |
| Discount Rate                 | 4.75%  |
| Healthcare Cost Trend Rate    | Pre-Medicare - 7.25% for 2019 decreasing to an ultimate rate of 4.75% by 2029, Medicare - 5.38% for 2019 decreasing to an ultimate rate of 4.75% by 2029   |
| Payroll Growth                | SCRS - 3.00% - 7.00%; PORS - 3.50% - 9.50%   |
| Coverage Elections            | 10 years of service as of July 1, 2010 - 55 & 15 - 75%, 15 years of service as of July 1, 2010 - 55 & 20 - 100%, Hired After July 1, 2000 - 55 & 15 - 37.5% and 55 & 20 - 75%, Elected Officials - 95%, and Spouse Coverage - 0% |
| Active Participation/Marriage | 100% of all active employees are assumed to be married with female spouses assumed to be 3 years younger   |
| Mortality Table               | RP-2014 Mortality Table  |

The actuarial assumptions used above were based on the results of the actuarial experience study adopted for the SCRS pension plan.

### Long-Term Expected Rate of Return

The long-term expected rate of return on OPEB Plan Investments is based upon 35 year capital market assumptions, as well as current consensus expectations and market based inputs. The long-term expected rate of returns represent assumptions developed using an arithmetic building block approach and are presented net of investment fees. There are no municipal bond rate assumptions used in deriving the discount rate, and the discount rate forecast period extends for 50 years. The expected returns, along with the expected inflation rate, form the basis for the target asset allocation for the beginning of the 2019 fiscal year. The long-term expected rate of return is produced by weighting the expected future real rates of return by the target allocation percentage and adding expected inflation and is summarized in the following table.

| Asset Class                        | Target Allocation |
|------------------------------------|-------------------|
| Fixed Income                       | 94.0%             |
| Cash and Cash Equivalents          | 6.0%              |
| Total Expected Real Rate of Return | 100.0%            |

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### C. Other Postemployment Benefits (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB

The City's net OPEB liability was measured as of December 31, 2019 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2019 that was rolled forward to the measurement date.

|   | Total OPEB<br>Liability<br>(a) | OPEB Plan<br>Fiduciary Net<br>Position<br>(b) | Net OPEB<br>Liability (Asset)<br>(a) - (b) |
|---|--------------------------------|---|--|
| Balances as of December 31, 2018              | \$ 4,090,233                   | 912,943                                       | \$ 3,177,290                               |
| Changes for the year:                         |                                |   |  |
| Service Cost                                  | 47,982                         | -   | 47,982                                     |
| Interest                                      | 191,111                        | -   | 191,111                                    |
| Difference Between Expected/Actual Experience | (813,314)                      | -   | (813,314)                                  |
| Changes of assuptions or other inputs         | (18,333)                       |   |  |
| Contributions - Employer                      | -                              | 276,595                                       | (276,595)                                  |
| Net Investment Income                         | -                              | 44,645  | (44,645)                                   |
| Benefit Payments                              | (135,272)                      | (135,272)                                     |  |
| Net Changes                                   | (727,826)                      | 185,968                                       | (913,794)                                  |
| Balances as of December 31, 2019              | \$ 3,362,407                   | 1,098,911                                     | \$ 2,263,496                               |

For the year ended September 30, 2020, the City recognized OPEB expense of approximately \$60,000. At September 30, 2020, the City reported deferred outflows of resources (deferred OPEB charges) and deferred inflows of resources (deferred OPEB credits) related to OPEB from the following sources:

| Description   |    | Deferred<br>Outflows of<br>Resources |    | Deferred<br>Inflows of<br>Resources |  |
|---|----|--------------------------------------|----|-------------------------------------|--|
| Differences Between Expected and Actual Experience<br>Net Difference Between Projected/Actual Earnings on OPEB Plan Investments | \$ | - 23,641                             | \$ | 733,811                             |  |
| Employer Contributions Subsequent to the Measurement Date<br>Total  | \$ | 87,296<br>110,937                    | \$ | 733,811                             |  |

Approximately \$87,000 that was reported as deferred outflows of resources related to the City's contributions subsequent to the measurement date to the OPEB Plan, respectively, will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2021. Other amounts reported as deferred outflows of resources (deferred OPEB charges) and deferred inflows of resources (deferred OPEB credits) related to the OPEB Plan will increase (decrease) OPEB expense as follows:

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### C. Other Postemployment Benefits (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB (Continued)

| Year Ended<br>September 30, | <br>Total       |
|-----------------------------|-----------------|
| 2021                        | \$<br>(132,755) |
| 2022                        | (132,756)       |
| 2023                        | (135,877)       |
| 2024                        | (141,131)       |
| 2025                        | (136,650)       |
| Thereafter                  | (31,001)        |
| Total                       | \$<br>(710,170) |

### Discount Rate

The discount rate used to measure the total OPEB liability was 4.75%. The projection of cash flows used to determine the discount rate assumed that the City's contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the OPEB liability.

### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following table presents the sensitivity of the City's net OPEB liability to changes in the discount rate, calculated using the discount rate of 4.75%, as well as what it would be if it were calculated using a discount rate that is 1% point lower (3.75%) or 1% point higher (5.75%) than the current rate:

|                    | 1% Decrease<br>(3.75%) | Current Discount Rate<br>(4.75%) | <br>1% Increase<br>(5.75%) |
|--------------------|------------------------|----------------------------------|----------------------------|
| Net OPEB Liability | \$<br>2,759,011        | 2,263,496                        | \$<br>1,858,642            |

### Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following table presents the sensitivity of the City's net OPEB liability to changes in the healthcare cost trend rate, calculated using the healthcare cost trend rate, as well as what it would be if it were calculated using a healthcare cost trend rate that is 1% point lower or 1% point higher than the current rate:

|                    |    | Current Healthcare |                 |    |             |  |  |
|--------------------|----|--------------------|-----------------|----|-------------|--|--|
|                    | 10 | % Decrease         | Cost Trend Rate |    | 1% Increase |  |  |
| Net OPEB Liability | \$ | 1,892,118          | 2,263,496       | \$ | 2,714,462   |  |  |

### D. Contingent Liabilities and Commitments

### Litigation

The City is periodically the subject of litigation by a variety of plaintiffs. The City's management believes that such amounts claimed by these plaintiffs, net of the applicable insurance coverage, are immaterial.

### NOTES TO THE FINANCIAL STATEMENTS

### YEAR ENDED SEPTEMBER 30, 2020

### **IV. OTHER INFORMATION (CONTINUED)**

### D. Contingent Liabilities and Commitments (Continued)

### Grants

The City receives financial assistance from various federal, state, and local governmental agencies in the form of grants. Disbursements of funds received under these programs generally require compliance with the terms and conditions specified in the grant agreements. The disbursements are also subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements included herein or on the overall financial position of the City at September 30, 2020.

### **Construction Commitments**

The City entered into a construction commitment with Faulkner Development and Engineering, Inc. for upgrades at the City Park. The outstanding balance on this construction commitment is approximately \$228,000 at September 30, 2020.

### E. Subsequent Event

In December 2020, the City entered into a capital lease agreement with BB&T for \$128,000 for vehicles. This agreement includes a five-year annual payment schedule of \$27,196 which includes interest at 2.05%. The various vehicles are expected to be received in fiscal year 2021.

### REQUIRED SUPPLEMENTARY INFORMATION

### REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULE - GENERAL FUND

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGETS AND ACTUAL

### YEAR ENDED SEPTEMBER 30, 2020

|                               | BUDGETED     | BUDGETED AMOUNTS |           |            |
|-------------------------------|--------------|------------------|-----------|------------|
|                               | ORIGINAL     | REVISED          | ACTUAL    | BUDGET     |
| REVENUES                      |              |                  |           |            |
| Taxes                         |              |                  |           |            |
| Property Taxes                | \$ 3,121,450 | 3,121,450        | 3,437,781 | \$ 316,331 |
| Vehicle Taxes                 | 280,000      | 280,000          | 321,241   | 41,241     |
| Franchise Fees - Other        | 670,000      | 670,000          | 648,815   | (21,185)   |
| Total Taxes                   | 4,071,450    | 4,071,450        | 4,407,837 | 336,387    |
| Other Revenues                |              |                  |           |            |
| State Shared Revenue          | 403,623      | 403,623          | 443,195   | 39,572     |
| Business Licenses             | 1,510,000    | 1,510,000        | 1,564,394 | 54,394     |
| Building Permits              | 95,000       | 95,000           | 93,236    | (1,764)    |
| Court Fines/Fees              | 92,000       | 75,000           | 51,126    | (23,874)   |
| Interest                      | 18,000       | 18,000           | 21,226    | 3,226      |
| Rent                          | 3,000        | 3,000            | 3,000     | -          |
| Garbage Fees                  | 975,000      | 995,000          | 1,082,844 | 87,844     |
| Garbage Bags                  | 4,000        | 4,000            | 4,059     | 59         |
| Fire Protection               | 81,750       | 81,750           | 104,249   | 22,499     |
| Recreation Fees               | 200,000      | 200,000          | 169,339   | (30,661)   |
| Recycling Fees                | 53,275       | 53,275           | 28,206    | (25,069)   |
| Miscellaneous                 | 65,000       | 65,000           | 97,621    | 32,621     |
| Fingerprinting                | -            | -                | 5         | 5          |
| Copies                        | -            | -                | 28        | 28         |
| Sales Permits                 | -            | -                | 237       | 237        |
| Grants                        | 6,000        | 364,000          | 277,160   | (86,840)   |
| Reimbursement School Resource | 172,949      | 367,793          | 406,795   | 39,002     |
| Total Other Revenues          | 3,679,597    | 4,235,441        | 4,346,720 | 111,279    |
| TOTAL REVENUES                | 7,751,047    | 8,306,891        | 8,754,557 | 447,666    |
| EXPENDITURES                  |              |                  |           |            |
| General Government:           |              |                  |           |            |
| Legislative                   |              |                  |           |            |
| Personnel Services            | 663,719      | 663,719          | 612,814   | 50,905     |
| Operating Expenditures        | 138,940      | 154,940          | 118,710   | 36,230     |
| Total Legislative             | 802,659      | 818,659          | 731,524   | 87,135     |
| Court                         |              |                  |           |            |
| Personnel Services            | 113,220      | 113,220          | 108,329   | 4,891      |
| Operating Expenditures        | 33,578       | 35,438           | 26,756    | 8,682      |
|                               |              |                  |           |            |
| Total Court                   | 146,798      | 148,658          | 135,085   | 13,573     |
| Planning and Zoning           |              |                  |           |            |
| Personnel Services            | 308,067      | 308,067          | 276,896   | 31,171     |
| Operating Expenditures        | 69,670       | 69,670           | 52,749    | 16,921     |
| Capital Outlay                | 20,000       | 40,000           | 43,612    | (3,612)    |
| Total Planning and Zoning     | \$ 397,737   | 417,737          | 373,257   | \$ 44,480  |
| Lower Limiting und Lonning    | φ 571,151    | 111,131          | 515,251   | ψ ιτ,του   |

(Continued)

### REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULE - GENERAL FUND

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGETS AND ACTUAL

### YEAR ENDED SEPTEMBER 30, 2020

|  | BUDGETED                       | AMOUNTS                         |                                 | VARIANCE<br>WITH REVISED            |
|--|--------------------------------|---------------------------------|---------------------------------|-------------------------------------|
|  | ORIGINAL                       | REVISED                         | ACTUAL                          | BUDGET                              |
| Non-Departmental<br>Personnel Services<br>Operating Expenditures<br>Capital Outlay | \$ 108,149<br>225,269          | 108,149<br>225,269<br>151,000   | 129,137<br>411,893<br>8,627     | \$ (20,988)<br>(186,624)<br>142,373 |
| Total Non-Departmental   | 333,418                        | 484,418                         | 549,657                         | (65,239)                            |
| Total General Government   | 1,680,612                      | 1,869,472                       | 1,789,523                       | 79,949                              |
| Public Safety:   |                                |                                 |                                 |                                     |
| Police<br>Personnel Services<br>Operating Expenditures<br>Capital Outlay           | 2,862,584<br>401,560<br>42,900 | 2,909,609<br>430,939<br>182,900 | 2,903,311<br>420,191<br>136,583 | 6,298<br>10,748<br>46,317           |
| Total Police   | 3,307,044                      | 3,523,448                       | 3,460,085                       | 63,363                              |
| Fire<br>Personnel Services<br>Operating Expenditures<br>Capital Outlay             | 977,082<br>141,700<br>-        | 977,082<br>141,700<br>312,800   | 919,923<br>134,349<br>303,143   | 57,159<br>7,351<br>9,657            |
| Total Fire   | 1,118,782                      | 1,431,582                       | 1,357,415                       | 74,167                              |
| Fire Suppression/County<br>Operating Expenditures                                  | 17,900                         | 17,900                          | 16,796                          | 1,104                               |
| Total Fire Suppression/County  | 17,900                         | 17,900                          | 16,796                          | 1,104                               |
| Total Public Safety  | 4,443,726                      | 4,972,930                       | 4,834,296                       | 138,634                             |
| Recreation:  |                                |                                 |                                 |                                     |
| Recreation   |                                |                                 |                                 |                                     |
| Personnel Services   | 576,895                        | 576,895                         | 472,496                         | 104,399                             |
| Operating Expenditures   | 310,050                        | 315,050                         | 190,970                         | 124,080                             |
| Capital Outlay   | 126,150                        | 126,150                         | 120,503                         | 5,647                               |
| Total Recreation   | 1,013,095                      | 1,018,095                       | 783,969                         | 234,126                             |
| Total Recreation   | 1,013,095                      | 1,018,095                       | 783,969                         | 234,126                             |
| Public Works:  |                                |                                 |                                 |                                     |
| Public Works Administration  |                                |                                 |                                 |                                     |
| Personnel Services   | 521,861                        | 521,861                         | 483,768                         | 38,093                              |
| Operating Expenditures   | 432,000                        | 432,000                         | 551,278                         | (119,278)                           |
| Debt Service   |                                | 290,000                         |                                 | 290,000                             |
| Capital Outlay   | 11,000                         | 11,000                          | 299,119                         | (288,119)                           |
| Total Public Works Administration  | \$ 964,861                     | 1,254,861                       | 1,334,165                       | \$ (79,304)                         |

### **REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULE - GENERAL FUND**

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGETS AND ACTUAL

### YEAR ENDED SEPTEMBER 30, 2020

|  | BUDGETED A   | AMOUNTS     |           | VARIANCE<br>WITH REVISED |
|--|--------------|-------------|-----------|--------------------------|
|  | ORIGINAL     | REVISED     | ACTUAL    | BUDGET                   |
| Public Works Commercial                                      |              |             |           |                          |
| Personnel Services   | \$ 55,968    | 55,968      | 53,384    | \$ 2,584                 |
| Operating Expenditures                                       | 182,850      | 182,850     | 181,348   | 1,502                    |
| Total Public Works Commercial                                | 238,818      | 238,818     | 234,732   | 4,086                    |
| Recycling  |              |             |           |                          |
| Personnel Services   | 54,330       | 54,330      | 51,157    | 3,173                    |
| Operating Expenditures                                       | 23,700       | 23,700      | 23,072    | 628                      |
| Capital Outlay   | -            | -           | 134,821   | (134,821)                |
| Debt Service   | -            | 160,000     | -         | 160,000                  |
| Total Recycling  | 78,030       | 238,030     | 209,050   | 28,980                   |
| Total Public Works   | 1,281,709    | 1,731,709   | 1,777,947 | (46,238)                 |
| TOTAL EXPENDITURES   | 8,419,142    | 9,592,206   | 9,185,735 | 406,471                  |
| EXCESS (DEFICIENCY) OF REVENUES<br>OVER (UNDER) EXPENDITURES | (668,095)    | (1,285,315) | (431,178) | 854,137                  |
| OTHER FINANCING SOURCES (USES)                               |              |             |           |                          |
| Issuance of Capital Leases                                   | _            | 1,083,800   | 1,083,800 | _                        |
| Proceeds from Sale/Disposal of Capital Assets                | 20,000       | 20,000      | 17.663    | (2,337)                  |
| Transfers In   | 1,155,100    | 1,130,100   | 655,100   | (475,000)                |
| Transfers Out  | (520,984)    | (948,585)   | (948,585) |                          |
| TOTAL OTHER FINANCING SOURCES (USES)                         | 654,116      | 1,285,315   | 807,978   | (477,337)                |
| NET CHANGES IN FUND BALANCES                                 | (13,979)     | -           | 376,800   | 376,800                  |
| FUND BALANCE, Beginning of Year                              | 5,042,480    | 5,042,480   | 5,042,480 |                          |
| FUND BALANCES, End of Year                                   | \$ 5,028,501 | 5,042,480   | 5,419,280 | \$ 376,800               |

Note: The budget is presented on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America.

Note: The City's original budget reflects an expected use of fund balance of approximately \$14,000.

### NOTES TO THE BUDGETARY COMPARISON SCHEDULE

### YEAR ENDED SEPTEMBER 30, 2020

### A. BASIS OF ACCOUNTING

The budgetary comparison schedules have been presented on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America.

### **B. BUDGETARY INFORMATION**

The City follows the following procedures in establishing the budgetary data reflected in the budgetary comparison schedules:

- 1. The City's charter establishes the fiscal year as the twelve-month period beginning October 1. The departments submit to the City Manager a budget of estimated expenditures of the ensuing fiscal year after which the City Manager subsequently submits a budget of estimated expenditures and revenues to the City Council. Prior to October 1, the budget is legally enacted through passage of an ordinance.
- 2. Budgeted amounts are as originally adopted, or as amended by the City Council and are prepared on the modified accrual basis of accounting which is consistent with accounting principles generally accepted in the United States of America.
- 3. The General Fund, Hospitality/Accommodations Tax Fund, Capital Projects Fund, and Utility Fund (which is made up of several subfunds) were the governmental and enterprise funds for which the City has legally adopted budgets.
- 4. During the year, accountability for the budget for each department is primarily the responsibility of the department head. The City Manager has the authority to transfer funds within departments but funds can only be transferred between departments by approval of City Council. The legal level of budgetary control is at the department level, as reflected in the required supplementary information.
- 5. The presented budgetary information is as originally adopted or as amended by City Council. During the year, City Council amended the budget to account for additional revenues and expenditures and to reallocate resources among several departments.
- 6. At year-end, unencumbered balances of appropriations lapse into the unappropriated fund balance.

### **REQUIRED SUPPLEMENTARY INFORMATION - OPEB PLAN SCHEDULES**

### SCHEDULE OF CHANGES IN THE CITY'S NET OPEB LIABILITY AND RELATED RATIOS

### LAST THREE YEARS

|  | Year E          | nded September 30, |           |
|--|-----------------|--------------------|-----------|
|  | 2020            | 2019               | 2018      |
| Total OPEB Liability:  |                 |                    |           |
| Service Cost   | \$<br>47,982    | 46,533 \$          | 45,126    |
| Interest   | 191,111         | 187,131            | 183,614   |
| Differences Between Expected and Actual Experience             | (813,314)       | (17,765)           | (39,542)  |
| Changes of Assumptions   | (18,333)        | -                  | -         |
| Benefit Payments, Including Refunds of Member Contributions    | <br>(135,272)   | (129,042)          | (101,565) |
| Net Change in Total OPEB Liability                             | (727,826)       | 86,857             | 87,633    |
| Total OPEB Liability - Beginning of Year                       | 4,090,233       | 4,003,376          | 3,915,743 |
| Total OPEB Liability - End of Year (a)                         | \$<br>3,362,407 | 4,090,233 \$       | 4,003,376 |
| OPEB Plan Fiduciary Net Position:                              |                 |                    |           |
| Employer Contribution  | \$<br>276,595   | 270,542 \$         | 191,565   |
| Net Investment Income  | 44,645          | 13,147             | 17,812    |
| Benefit Payments, Including Refunds of Member Contributions    | (135,272)       | (129,042)          | (101,565) |
| Administrative Expense   | <br>-           | (3,597)            | (9,981)   |
| Net Change in OPEB Plan Fiduciary Net Position                 | 185,968         | 151,050            | 97,831    |
| OPEB Plan Fiduciary Net Position - Beginning of Year           | 912,943         | 761,893            | 664,062   |
| OPEB Plan Fiduciary Net Position - End of Year (b)             | \$<br>1,098,911 | 912,943 \$         | 761,893   |
| Net OPEB Liability (Asset) - End of Year (a) - (b)             | \$<br>2,263,496 | 3,177,290 \$       | 3,241,483 |
| OPEB Plan Fiduciary Net Position                               |                 |                    |           |
| as a Percentage of the Total OPEB Liability                    | 32.68%          | 22.32%             | 19.03%    |
| Covered-Employee Payroll                                       | \$<br>2,210,956 | 2,751,126 \$       | 2,751,126 |
| Net OPEB Liability as a Percentage of Covered-Employee Payroll | 102.38%         | 115.49%            | 117.82%   |

### Notes to Schedule:

The amounts presented for each fiscal year were determined as of December 31st of the current year (measurement date). The City adopted GASB #75 during the year ended September 30, 2018. Information before 2018 is not available.

### **REQUIRED SUPPLEMENTARY INFORMATION - OPEB PLAN SCHEDULES**

### SCHEDULE OF THE CITY'S CONTRIBUTIONS

### LAST THREE YEARS

|  | Year E          | nded September 30, |           |
|--|-----------------|--------------------|-----------|
|  | <br>2020        | 2019               | 2018      |
| Actuarially Determined Contribution                                  | \$<br>225,345   | 241,694 \$         | 265,991   |
| Contributions in Relation to the Actuarially Determined Contribution | <br>276,595     | 270,542            | 191,565   |
| Contribution Deficiency (Excess)                                     | \$<br>(51,250)  | (28,848) \$        | 74,426    |
| Covered-Employee Payroll   | \$<br>2,210,956 | 2,751,126 \$       | 2,751,126 |
| Contributions as a Percentage of Covered:-Employee Payroll           | 12.51%          | 9.83%              | 6.96%     |

### Notes to Schedule:

The City adopted GASB #75 during the year ended September 30, 2018. Information before 2018 is not available.

female spouses being three years younger than males.

RP-2014 Mortality Table for Employees with a 95% multiplier

| The City adopted OASD #75 durin              | ig the year chucu september 50, 2018. Information before 2018 is i   |
|--|--|
| Valuation Date:                              | June 30, 2019  |
| Methods and Assumptions Used to              | Determine Contribution Rates:  |
| Actuarial Cost Method                        | Entry Age Normal   |
| Asset Valuation Method                       | Market Value   |
| Inflation                                    | 2.25%  |
| Investment Rate of Return                    | 4.75% which includes inflation   |
| Discount Rate<br>Healthcare Cost Trend Rates | 4.75%<br>Pre-Medicare - 7.25% for 2019 decreasing to an ultimate rate<br>of 4.75% by 2029, Medicare - 5.38% for 2019 decreasing to an<br>ultimate rate of 4.75% by 2029  |
| Payroll Growth<br>Coverage Elections         | SCRS - 3.0% - 7.0%; PORS - 3.5% - 9.5% (including inflation)<br>Varying from 100% for those with 15 years experience and 55<br>years old on July 1, 2010 to 37.50% for those hired after July<br>1, 2000. No spousal coverage. |
| Marriage Percentage                          | 100% of active employees are assumed to be married, with   |
|  |  |

Mortality Table

### **Other Information:**

None

**REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLAN SCHEDULES** 

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY SOUTH CAROLINA RETIREMENT SYSTEM

## LAST SIX FISCAL YEARS

|   |              |           | Year Ended September 30, | ptember 30, |           |              |           |
|---|--------------|-----------|--------------------------|-------------|-----------|--------------|-----------|
|   | 2020         | 2019      | 2018                     | 2017        | 2016      | 2015         | 15        |
| City's Proportion of the Net Pension Liability  | 0.020558%    | 0.022077% | 0.022378%                | 0.023452%   | 0.022296% | 0.02         | 0.022432% |
| City's Proportionate Share of the Net Pension Liability   | \$ 5,253,025 | 5,041,195 | 5,014,228                | 5,279,422   | 4,762,393 | $\mathbf{S}$ | 4,254,337 |
| City's Covered Payroll  | \$ 2,297,474 | 2,331,318 | 2,272,609                | 2,359,724   | 2,159,043 | \$ 2,10      | 2,106,937 |
| City's Proportionate Share of the Net Pension Liability as a<br>Percentage of its Covered Payroll | 228.64%      | 216.24%   | 220.64%                  | 223.73%     | 220.58%   | 5            | 201.92%   |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability                        | 50.71%       | 54.40%    | 54.10%                   | 53.34%      | 52.91%    |              | 56.99%    |
|   |              |           |                          |             |           |              |           |

## Notes to Schedule:

The amounts presented for each fiscal year were determined as of June 30th of that year. The City implemented GASB #68/71 during the year ended September 30, 2015. Information before FY 2015 is not readily available. The discount rate was lowered from 7.50% to 7.25% beginning with the year ended June 30, 2017 measurement date.

## **REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLAN SCHEDULES**

## SCHEDULE OF CONTRIBUTIONS SOUTH CAROLINA RETIREMENT SYSTEM

## LAST SIX FISCAL YEARS

|  |    |           |           | Year Ended September 30, | otember 30, |           |    |           |
|--|----|-----------|-----------|--------------------------|-------------|-----------|----|-----------|
|  |    | 2020      | 2019      | 2018                     | 2017        | 2016      |    | 2015      |
| Contractually Required Contribution                                  | \$ | 357,283   | 340,887   | 318,492                  | 271,146     | 246,945   | \$ | 232,961   |
| Contributions in Relation to the Contractually Required Contribution |    |           |           |                          |             |           |    |           |
| Contributions from the City  |    | 335,260   | 318,864   | 318,492                  | 249,251     | 246,945   |    | 232,961   |
| Contributions from the County  |    | 22,023    | 22,023    | I                        | 21,895      | I         |    | I         |
| Contribution Deficiency (Excess)                                     | S  | ı         | 1         | 1                        |             | ı         | s  |           |
|  |    |           |           |                          |             |           |    |           |
| City's Covered Payroll   | S  | 2,296,165 | 2,305,315 | 2,308,246                | 2,256,674   | 2,204,890 | S  | 2,128,874 |
| Contributions as a Percentage of Covered Payroll                     |    | 15.56%    | 14.79%    | 13.80%                   | 12.02%      | 11.20%    |    | 10.94%    |
|  |    |           |           |                          |             |           |    |           |

## Notes to Schedule:

The City implemented GASB #68/71 during the year ended September 30, 2015. Information before FY 2015 is not readily available.

**REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLAN SCHEDULES** 

## SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY SOUTH CAROLINA POLICE OFFICERS RETIREMENT SYSTEM

## LAST SIX FISCAL YEARS

|   |              |           |           | Year Ended September 30, | tember 30, |           |   |           |
|---|--------------|-----------|-----------|--------------------------|------------|-----------|---|-----------|
|   |              | 2020      | 2019      | 2018                     | 2017       | 2016      |   | 2015      |
| City's Proportion of the Net Pension Liability  |              | 0.15875%  | 0.16278%  | 0.16708%                 | 0.16661%   | 0.15716%  |   | 0.14146%  |
| City's Proportionate Share of the Net Pension Liability   | S            | 5,264,391 | 4,665,136 | 4,734,409                | 4,564,382  | 3,986,349 | S | 3,083,181 |
| City's Covered Payroll  | $\mathbf{S}$ | 2,394,199 | 2,361,038 | 2,286,847                | 2,238,907  | 2,003,597 | S | 1,752,530 |
| City's Proportionate Share of the Net Pension Liability as a<br>Percentage of its Covered Payroll |              | 219.88%   | 197.59%   | 207.03%                  | 203.87%    | 198.96%   |   | 175.93%   |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability                        |              | 58.79%    | 62.69%    | 61.73%                   | 60.94%     | 60.44%    |   | 64.57%    |
|   |              |           |           |                          |            |           |   |           |

### Notes to Schedule:

The amounts presented for each fiscal year were determined as of June 30th of that year. The City implemented GASB #68/71 during the year ended September 30, 2015. Information before FY 2015 is not readily available. The discount rate was lowered from 7.50% to 7.25% beginning with the year ended June 30, 2017 measurement date.

**REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLAN SCHEDULES** 

# SCHEDULE OF CONTRIBUTIONS SOUTH CAROLINA POLICE OFFICERS RETIREMENT SYSTEM

## LAST SIX FISCAL YEARS

|  |    |           |           | Year Ended September 30, | otember 30, |           |   |           |
|--|----|-----------|-----------|--------------------------|-------------|-----------|---|-----------|
|  |    | 2020      | 2019      | 2018                     | 2017        | 2016      |   | 2015      |
| Contractually Required Contribution                                  | \$ | 437,593   | 411,560   | 381,104                  | 318,546     | 288,604   | S | 244,682   |
| Contributions in Relation to the Contractually Required Contribution |    |           |           |                          |             |           |   |           |
| Contributions from the City  |    | 416,993   | 390,960   | 381,104                  | 297,946     | 288,604   |   | 244,682   |
| Contributions from the County  |    | 20,600    | 20,600    | I                        | 20,600      | I         |   | I         |
| Contribution Deficiency (Excess)                                     | S  | 1         |           |                          |             | 1         | S |           |
|  |    |           |           |                          |             |           |   |           |
| City's Covered Payroll   | \$ | 2,399,082 | 2,355,967 | 2,313,193                | 2,164,250   | 2,078,908 | S | 1,811,894 |
| Contributions as a Percentage of Covered Payroll                     |    | 18.24%    | 17.47%    | 16.48%                   | 14.72%      | 13.88%    |   | 13.50%    |
|  |    |           |           |                          |             |           |   |           |

### Notes to Schedule:

The City implemented GASB #68/71 during the year ended September 30, 2015. Information before FY 2015 is not readily available.

### SUPPLEMENTARY INFORMATION

### SUPPLEMENTARY INFORMATION - OTHER BUDGETARY COMPARISON SCHEDULE - SPECIAL REVENUE FUND

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGETS AND ACTUAL

### YEAR ENDED SEPTEMBER 30, 2020

|                                  | l  | BUDGETED | AMOUNTS |          | VARIANCE<br>WITH REVISED |          |
|----------------------------------|----|----------|---------|----------|--------------------------|----------|
|                                  | OR | IGINAL   | REVISED | ACTUAL   | B                        | UDGET    |
| REVENUES                         |    |          |         |          |                          |          |
| Drug Enforcement > \$1,000       | \$ | -        | -       | 2,923    | \$                       | 2,923    |
| Drug Enforcement < \$1,000       |    | -        | -       | 5,320    |                          | 5,320    |
| Donations                        |    | -        | -       | 15,211   |                          | 15,211   |
| Interest                         |    | -        | -       | 164      |                          | 164      |
| TOTAL REVENUES                   |    | -        | -       | 23,618   |                          | 23,618   |
| EXPENDITURES                     |    |          |         |          |                          |          |
| Special Revenues:                |    |          |         |          |                          |          |
| Officers' Fund                   |    | -        | -       | 8,602    |                          | (8,602)  |
| Miscellaneous                    |    | -        | -       | 41,935   |                          | (41,935) |
| TOTAL EXPENDITURES               |    | -        |         | 50,537   |                          | (50,537) |
| NET CHANGES IN FUND BALANCES     |    | -        | -       | (26,919) |                          | (26,919) |
| FUND BALANCES, Beginning of Year |    | 244,643  | 244,643 | 244,643  |                          |          |
| FUND BALANCES, End of Year       | \$ | 244,643  | 244,643 | 217,724  | \$                       | (26,919) |

Note: The City did not adopt a budget for the Special Revenue Fund but elected to provide this schedule to provide greater detail of the revenues and expenditures for the current year.

### SUPPLEMENTARY INFORMATION - OTHER BUDGETARY COMPARISON SCHEDULE - HOSPITALITY/ACCOMMODATION TAX FUND

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGETS AND ACTUAL

### YEAR ENDED SEPTEMBER 30, 2020

|  | BUDGETED AMOUNTS |             |                 |                                       | VARIANCE<br>WITH REVISED |                 |
|--|------------------|-------------|-----------------|---------------------------------------|--------------------------|-----------------|
| DEVENUEG                                     | 01               | RIGINAL     | REVISED         | ACTUAL                                | B                        | UDGET           |
| REVENUES                                     |                  |             |                 |                                       |                          |                 |
| Hospitality Tax                              | \$               | 490,000     | 490,000         | 579,798                               | \$                       | 89,798          |
| Accommodations Tax<br>Interest Earnings      |                  | 25,000      | 25,000<br>1,500 | 124,445<br>1,487                      |                          | 99,445          |
| Miscellaneous Revenue                        |                  | -           | 1,300           | 1,487                                 |                          | (13)<br>1,340   |
| TOTAL REVENUES                               |                  | 515,000     | 516,500         | 707,070                               |                          | 190,570         |
| EXPENDITURES                                 |                  |             |                 | , , , , , , , , , , , , , , , , , , , |                          |                 |
|  |                  |             |                 |                                       |                          |                 |
| Capital Improvements:                        |                  |             |                 | 985                                   |                          | (095)           |
| Community Promotions<br>Other Capital Outlay |                  | -<br>77,100 | 77,100          | 985<br>8,230                          |                          | (985)<br>68,870 |
| Professional Services                        |                  | -           | -               | 554                                   |                          | (554)           |
| Miscellaneous                                |                  | 112,800     | 139,300         | 84,261                                |                          | 55,039          |
| TOTAL EXPENDITURES                           |                  | 189,900     | 216,400         | 94,030                                |                          | 122,370         |
| EXCESS (DEFICIENCY) OF REVENUES              |                  |             |                 |                                       |                          |                 |
| OVER (UNDER) EXPENDITURES                    |                  | 325,100     | 300,100         | 613,040                               |                          | 312,940         |
| OTHER FINANCING SOURCES (USES)               |                  |             |                 |                                       |                          |                 |
| Transfers Out                                |                  | (325,100)   | (300,100)       | (430,100)                             |                          | (130,000)       |
| TOTAL OTHER FINANCING SOURCES (USES)         |                  | (325,100)   | (300,100)       | (430,100)                             |                          | (130,000)       |
| NET CHANGES IN FUND BALANCES                 |                  | -           | -               | 182,940                               |                          | 182,940         |
| FUND BALANCES, Beginning of Year             |                  | 672,304     | 672,304         | 672,304                               |                          |                 |
| FUND BALANCES, End of Year                   | \$               | 672,304     | 672,304         | 855,244                               | \$                       | 182,940         |

Note: The budget is presented on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America.

### SUPPLEMENTARY INFORMATION - OTHER BUDGETARY COMPARISON SCHEDULE - CAPITAL PROJECTS FUND

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGETS AND ACTUAL

### YEAR ENDED SEPTEMBER 30, 2020

|  |    | BUDGETED AMOUNTS<br>ORIGINAL REVISED |                   | ACTUAL            | VARIANCE<br>WITH REVISED<br>BUDGET |                    |
|--|----|--------------------------------------|-------------------|-------------------|------------------------------------|--------------------|
| REVENUES   |    |                                      |                   |                   |                                    |                    |
| Interest Earnings  | \$ | -                                    | -                 | 25                | \$                                 | 25                 |
| TOTAL REVENUES   |    | -                                    |                   | 25                |                                    | 25                 |
| EXPENDITURES   |    |                                      |                   |                   |                                    |                    |
| Capital Improvements:<br>Miscellaneous<br>Splash Park Grant                                    |    | 300                                  | 300<br>427,601    | 604,921           |                                    | 300<br>(177,320)   |
| Capital Outlay   |    | 128,606                              | 128,606           | 117,497           |                                    | 11,109             |
| Debt Service<br>Principal<br>Interest and Other Charges  |    | 361,077<br>31,001                    | 361,077<br>31,001 | 227,390<br>38,175 |                                    | 133,687<br>(7,174) |
| TOTAL EXPENDITURES   |    | 520,984                              | 948,585           | 987,983           |                                    | (39,398)           |
| EXCESS (DEFICIENCY) OF REVENUES<br>OVER (UNDER) EXPENDITURES<br>OTHER FINANCING SOURCES (USES) |    | (520,984)                            | (948,585)         | (987,958)         |                                    | (39,373)           |
| Transfers In   |    | 520,984                              | 948,585           | 1,073,585         |                                    | 125,000            |
| TOTAL OTHER FINANCING SOURCES (USES)   |    | 520,984                              | 948,585           | 1,073,585         |                                    | 125,000            |
| NET CHANGES IN FUND BALANCES   |    | -                                    | -                 | 85,627            |                                    | 85,627             |
| FUND BALANCES, Beginning of Year   |    | 200,903                              | 200,903           | 200,903           |                                    |                    |
| FUND BALANCES, End of Year   | \$ | 200,903                              | 200,903           | 286,530           | \$                                 | 85,627             |

Note: The budget is presented on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America.

### SUPPLEMENTARY INFORMATION - OTHER BUDGETARY COMPARISON SCHEDULE - UTILITY FUND

### SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - BUDGETS AND ACTUAL

### YEAR ENDED SEPTEMBER 30, 2020

|                              | <b>BUDGETED</b> | AMOUNTS   |           |              |  |
|------------------------------|-----------------|-----------|-----------|--------------|--|
|                              | ORIGINAL        | REVISED   | ACTUAL    | VARIANCE     |  |
| REVENUES                     |                 |           |           |              |  |
| Water/Sewer Receipts         | \$ 2,700,000    | 2,700,000 | 2,347,567 | \$ (352,433) |  |
| Base Charge                  | 1,461,000       | 1,461,000 | 1,516,557 | 55,557       |  |
| DHEC Charge                  | 74,000          | 74,000    | 75,277    | 1,277        |  |
| Penalty                      | 100,000         | 100,000   | 77,548    | (22,452)     |  |
| Water/Sewer Taps             | 12,000          | 12,000    | 32,053    | 20,053       |  |
| Connection Fees              | 30,000          | 30,000    | 32,472    | 2,472        |  |
| Hydrant Fees                 | 1,000           | 12,500    | 12,933    | 433          |  |
| Meter Reinstallation         | 750             | 750       | 2,700     | 1,950        |  |
| Meter Installation           | 20,000          | 20,000    | 24,779    | 4,779        |  |
| Capacity Fees                | -               | -         | 200,984   | 200,984      |  |
| Administration               | 52,000          | 52,000    | 43,261    | (8,739)      |  |
| Pretreatment                 | 14,000          | 14,000    | 39,470    | 25,470       |  |
| Interest                     | 233,000         | 233,000   | 9,047     | (223,953)    |  |
| Grants                       | 2,000           | 4,670     | 251,591   | 246,921      |  |
| Miscellaneous                | 2,500           | 2,500     | 13,214    | 10,714       |  |
| TOTAL REVENUES               | 4,702,250       | 4,716,420 | 4,679,453 | (36,967)     |  |
| EXPENSES                     |                 |           |           |              |  |
| Utility Administration:      |                 |           |           |              |  |
| Personnel Services           | 904,751         | 904,751   | 806,780   | 97,971       |  |
| Operating Expenditures       | 2,564,965       | 2,579,135 | 2,318,013 | 261,122      |  |
| Debt Service                 | 59,290          | 59,290    | 56,063    | 3,227        |  |
| Total Utility Administration | 3,529,006       | 3,543,176 | 3,180,856 | 362,320      |  |
| Utility Maintenance:         |                 |           |           |              |  |
| Depreciation                 | -               | -         | 135,103   | (135,103)    |  |
| Total Utility Maintenance    | <u> </u>        |           | 135,103   | (135,103)    |  |
| Water Plant:                 |                 |           | 256 250   |              |  |
| Depreciation                 | -               | -         | 276,359   | (276,359)    |  |
| Total Water Plant            | -               |           | 276,359   | (276,359)    |  |
| Wastewater Plant:            |                 |           |           |              |  |
| Depreciation                 | -               | -         | 400,216   | (400,216)    |  |
| Total Wastewater Plant       | <u> </u>        |           | 400,216   | (400,216)    |  |
| Non-Departmental:            |                 |           |           |              |  |
| Personnel Services           | -               | -         | (120,998) | 120,998      |  |
| Operating Expenditures       | 269,270         | 269,270   | 66,933    | 202,337      |  |
| Total Non-Departmental       | 269,270         | 269,270   | (54,065)  | 323,335      |  |
| TOTAL EXPENSES               | \$ 3,798,276    | 3,812,446 | 3,938,469 | \$ (126,023) |  |

### SUPPLEMENTARY INFORMATION - OTHER BUDGETARY COMPARISON SCHEDULE - UTILITY FUND

### SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - BUDGETS AND ACTUAL

### YEAR ENDED SEPTEMBER 30, 2020

|                                      |    | <b>BUDGETED</b> A | AMOUNTS    |            |    |           |
|--------------------------------------|----|-------------------|------------|------------|----|-----------|
|                                      | 0  | RIGINAL           | REVISED    | ACTUAL     | VA | RIANCE    |
| INCOME (LOSS) BEFORE TRANSFERS       | \$ | 903,974           | 903,974    | 740,984    | \$ | (162,990) |
| Transfers Out                        |    | (903,974)         | (903,974)  | (350,000)  |    | 553,974   |
| TOTAL OTHER FINANCING SOURCES (USES) |    | (903,974)         | (903,974)  | (350,000)  |    | 553,974   |
| NET CHANGES IN NET POSITION          |    | -                 | -          | 390,984    |    | 390,984   |
| NET POSITION, Beginning of Year      |    | 19,034,268        | 19,034,268 | 19,034,268 |    |           |
| NET POSITION, End of Year            | \$ | 19,034,268        | 19,034,268 | 19,425,252 | \$ | 390,984   |

Note: The budget is presented on the accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America. The City budgets for debt service principal and interest but does not budget for depreciation.

### UNIFORM SCHEDULE OF FINES, ASSESSMENTS, AND SURCHARGES (PER ACT 96)

### YEAR ENDED SEPTEMBER 30, 2020

| FOR THE STATE TREASURER'S OFFICE:                             |                            |                            |                           |                 |
|---|----------------------------|----------------------------|---------------------------|-----------------|
| COUNTY / MUNICIPAL FUNDS COLLECTED<br>BY CLERK OF COURT       | <u>General</u><br>Sessions | <u>Magistrate</u><br>Court | <u>Municipal</u><br>Court | Total           |
| Court Fines and Assessments:                                  |                            |                            |                           |                 |
| Court fines and assessments collected                         |                            |                            | \$ 118,429                | \$ 118,429      |
| Court fines and assessments remitted to State Treasurer       |                            |                            | (65,407)                  | (65,407)        |
| Total Court Fines and Assessments retained                    |                            |                            | 53,022                    | 53,022          |
| Surcharges and Assessments retained for victim services:      |                            |                            |                           |                 |
| Surcharges collected and retained                             |                            |                            | 2,641                     | 2,641           |
| Assessments retained  |                            |                            | 5,931                     | 5,931           |
| Total Surcharges and Assessments retained for victim services |                            |                            | <u>\$ 8,572</u>           | <u>\$ 8,572</u> |

### FOR THE DEPARTMENT OF CRIME VICTIM COMPENSATION (DCVC)

| VICTIM SERVICE FUNDS COLLECTED  | Municipal         | County | Total             |
|---|-------------------|--------|-------------------|
| Carryforward from Previous Year – Beginning Balance                     | \$ 153,107        |        | \$ 153,107        |
| Victim Service Revenue:   |                   |        |                   |
| Victim Service Fines Retained by City/County Treasurer                  |                   |        |                   |
| Victim Service Assessments Retained by City/County Treasurer            | 5,931             |        | 5,931             |
| Victim Service Surcharges Retained by City/County Treasurer             | 2,641             |        | 2,641             |
| Interest Earned   |                   |        |                   |
| Grant Funds Received  |                   |        |                   |
| Grant from:   |                   |        |                   |
| General Funds Transferred to Victim Service Fund                        |                   |        |                   |
| Contribution Received from Victim Service Contracts:                    |                   |        |                   |
| (1) Town of   |                   |        |                   |
| (2) Town of   |                   |        |                   |
| (3) City of   |                   |        |                   |
| Total Funds Allocated to Victim Service Fund + Beginning Balance (A)    | <u>\$ 161,679</u> |        | <u>\$ 161,679</u> |
| Expenditures for Victim Service Program:                                | <u>Municipal</u>  | County | <u>Total</u>      |
| Salaries and Benefits   |                   |        |                   |
| Operating Expenditures  |                   |        |                   |
| Victim Service Contract(s):   |                   |        |                   |
| (1) York County   | \$ 8,572          |        | \$ 8,572          |
| (2) Entity's Name   |                   |        |                   |
| Victim Service Donation(s):   |                   |        |                   |
| (1) Domestic Violence Shelter:  |                   |        |                   |
| (2) Rape Crisis Center:   |                   |        |                   |
| (3) Other local direct crime victims service agency:                    |                   |        |                   |
| Transferred to General Fund   |                   |        |                   |
| Total Expenditures from Victim Service Fund/Program (B)                 | 8,572             |        | 8,572             |
| Total Victim Service Funds Retained by Municipal/County Treasurer (A-B) |                   |        |                   |
| Less: Prior Year Fund Deficit Repayment                                 |                   |        |                   |
| Carryforward Funds – End of Year  | <u>\$ 153,107</u> |        | <u>\$ 153,107</u> |



### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

### **INDEPENDENT AUDITOR'S REPORT**

The Honorable Mayor and Members of City Council City of York York, South Carolina

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of York, South Carolina (the "City"), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated April 16, 2021.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified two deficiencies in internal control, described in the following schedule of findings and responses as 2020-001 and 2020-002, that we consider to be material weaknesses.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

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### **City's Responses to Findings**

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Greene Finney, LLP

Greene Finney, LLP Mauldin, South Carolina April 16, 2021

### SCHEDULE OF FINDINGS AND RESPONSES

### YEAR ENDED SEPTEMBER 30, 2020

### **2020-001: LEASE PROCEEDS AND INTERFUND TRANSACTIONS**

Condition: In connection with our review of the City's capital leases issued in fiscal year 2020, it was noted that there were bank statements for capital lease proceeds as of September 30, 2020. However, the cash balances were not recorded on the City's general ledger prior to the close of the fiscal year. In connection with our review of the City's interfund transactions, in an attempt to settle/pay down normal of the next the ensurements are defined from the Utility. Fund to the Consult Fund, it was noted the City.

some of the past due amounts owed from the Utility Fund to the General Fund, it was noted the City booked a transfer out when only a balance sheet transaction was required (a movement of cash)

- **Criteria:** The City should ensure that all capital leases and interfund transactions are recorded in accordance with generally accepted accounting principles.
- **Context, Cause** and Effect: Related to the capital leases, the City was not aware that these cash/bank accounts were considered the City's funds until drawn down. Related to the interfund transactions, the City was trying to settle old outstanding amounts owed from the Utility Fund to the General Fund. Instead of simply settling cash (moving/paying cash from the Utility Fund to the General Fund), the City inadvertently created a transfer out in the current year. These items were adjusted/corrected when brought to the City's attention.
- **Recommendation:** We would encourage the City to monitor and record all of its capital lease bank/cash accounts when issued (not when spent) and that the City execute the repayment of interfund balances as a movement of cash instead of a booked transfer.
- **Response:** The City will take appropriate steps necessary to ensure all capital leases and interfund transactions are recorded in accordance with generally accepted accounting principles.

### 2020-002: RECORDING LIABILITY BALANCES

- **Condition:** Per review of the City's liability accounts, it was determined that there were several liability balances including a payroll accrual, a health insurance payable, and a construction and retainage payables that had not been updated to the correct balance. The prior year's payroll accrual was not reversed in 2020 and the payroll taxes were not recorded correctly as there were debit balances at year end. For the health insurance payable, the City had prepaid and recorded the next month's health insurance premium but had also recorded a liability for the prepayment. During a review of checks and wire payments made after September 30, 2020, it was noted that there was a construction invoice for work performed in September 2020 and a retainage payable that had not been accrued back to 2020.
- **Criteria:** The City should have appropriate internal controls to ensure its liability accounts and accruals have been properly recorded in accordance with generally accepted accounting principles.

**Context, Cause** The City inadvertently did not properly record certain liability accounts for the necessary reversals of prior year balances, the accrual of certain 2020 expenditures, and appropriate recognition of certain unearned revenue. These items were adjusted/corrected when brought to the City's attention.

- **Recommendation:** We would encourage the City to develop and implement appropriate internal controls and accounting procedures to ensure that all liability activity is properly recorded in a timely manner. We would also recommend that the City consider hiring a staff accountant that could assist the Finance Director with accounting responsibilities and provide a possible successor for when the Finance Director retires.
- **Response:** The City will work within its budgetary resources to construct a plan for the succession of personnel and develop and implement internal controls/procedures to avoid these issues in the future.